



Minutes of Committee of the Whole Meeting

**June 7, 2021, 1:00 p.m.
Remote meeting live streamed
on guelph.ca/live**

Council:

Mayor C. Guthrie
Councillor P. Allt
Councillor B. Bell
Councillor C. Billings
Councillor L. Caron
Councillor C. Downer
Councillor D. Gibson
Councillor R. Goller
Councillor J. Gordon
Councillor J. Hofland
Councillor M. MacKinnon
Councillor D. O'Rourke
Councillor M. Salisbury

Staff:

S. Stewart, Chief Administrative Officer
C. Clack-Bush, Deputy Chief Administrative Officer, Public Services
J. Holmes, Deputy Chief Administrative Officer, Infrastructure, Development and Enterprise Services
T. Lee, Deputy Chief Administrative Officer, Corporate Services
T. Baker, General Manager, Finance/City Treasurer
C. Cooper, General Manager, Legal Realty and Court Services/City Solicitor
M. Ellis, General Manger, Human Resources
D. Evans, General Manager, Culture and Recreation
T. Gayman, General Manager, Engineering and Transportation Services/City Engineer
G. Matthews, General Manager, Parks
J. Rose, General Manager, Environmental Services

A. Vilkkko, General Manager, Facilities and Energy Management
L. Briggs, Manager, Recreation Services
G. Clark, Manager, Financial Strategy and Long-term Planning
A. Goss, Manager, Community Investment
L. Jefferson, Manager, Park and Trail Development
S. O'Dwyer, Manager, Financial Reporting and Accounting
T. Hanna, Park Planner
S. O'Brien, General Manager, City Clerk's Office/City Clerk
L. Cline, Council and Committee Coordinator
G. Meades, Council and Committee Coordinator

Also Present: Matthew Betik, KPMG LLP
Glenn Manning, HTFC Planning & Design
Dr. Nicola Mercer, Medical Officer of Health, Wellington-Dufferin-Guelph Public Health
Kate Whitfield, Alta Planning & Design

1. Call to Order - Mayor

Mayor Guthrie called the meeting to order (1:08 p.m.).

1.1 Disclosure of Pecuniary Interest

There were no disclosures.

2. Authority to move into closed meeting

Moved By Councillor Hofland
Seconded By Councillor Allt

That the Council of the City of Guelph now hold a meeting that is closed to the public, pursuant to Section 239 (2)(e) and (f) of the Municipal Act relating to litigation or potential litigation, including matters before administrative tribunals, affecting the municipality or local board; and advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

The following items were discussed:

2.1 Disclosure of Pecuniary Interest and General Nature Thereof (closed item)

2.2 361 Whitelaw Road Local Planning Appeal Tribunal Update

3. Open Meeting

Mayor Guthrie called the meeting to order (1:41 p.m.).

3.1 Closed Meeting Summary

Mayor Guthrie spoke regarding matters discussed in closed session and identified the following:

361 Whitelaw Road Local Planning Appeal Tribunal Update

An updated was provided from the City's solicitor on the 361 Whitelaw Road LPAT appeal.

4. Recess

Committee of the Whole recessed at 1:42 p.m. for the Committee of Management for the Elliott meeting.

5. Open Meeting

Mayor Guthrie called the meeting to order (2:03 p.m.).

6. Staff Recognitions

Mayor Guthrie presented the following staff recognitions:

Alex Brossault, Michael Bartholomew and Chris Sambol were recognized for receiving the 2021 Best Challenges Award in the Best Public Sector GIS Category from The Ontario Urban and Regional Information Systems Association.

James Krauter, Greg Bedard, Rita Pezzano, Mathew Thomas, Mike DeManche, Claire Lin, Michael Bartholomew, David Boyle, Jeremy Smith and Helen Chen were recognized for receiving the Municipal Information Systems Association's 2021 Excellence in Municipal Systems Award.

7. Service Area - Governance

8. Items for Discussion - Governance

8.1 Managing the Impacts of COVID-19: Update 8 - 2021-185

Dr. Nicola Mercer, Medical Officer of Health, Wellington-Dufferin-Guelph Public Health, provided an update on the local COVID-19 vaccine program.

Scott Stewart, Chief Administrative Officer, provided an update on how the City is continuing to manage the impacts of COVID-19, including community, organization and workforce support, as well as financial implications and recovery.

Moved By Councillor Hofland
Seconded By Councillor Salisbury

That report "Managing the Impacts of COVID-19: Update 8" dated June 7, 2021 be forwarded to the local Member of Parliament and Member of Provincial Parliament, Federation of Canadian Municipalities, Association of Municipalities Ontario, Ontario Big City Mayors and the Federal Minister of Finance and the Ministers of Municipal Affairs and Housing and Minister of Finance for the Province of Ontario.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

9. Service Area - Public Services

Councillor MacKinnon assumed the chair.

Committee of the Whole recessed at 3:20 p.m. and reconvened at 3:25 p.m.

10. Consent Agenda - Public Services

The following items were extracted:

Update on Subsidy Policy - 2021-153

Process on Awarding Funding from the Affordable Housing Reserve - 2021-156

Moved By Councillor Billings
Seconded By Councillor Goller

That the balance of the June 7, 2021 Consent Agenda - Public Services, as identified below, be adopted:

10.1 Paramedic Service Response Performance 2020 and Performance Plan 2022 - 2021-150

1. That the Response Time Performance Plan for 2022 be set as recommended by staff.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

11. Items for Discussion - Public Services

11.1 Guelph Trail Master Plan - 2021-147

Gene Matthews, General Manager, Parks, provided opening remarks and introduced Luke Jefferson and Tiffany Hanna.

Luke Jefferson, Manager, Park and Trail Development, provided background information regarding the Guelph Trail Master Plan.

Tiffany Hanna, Park Planner, outlined the plan foundation, vision and goals for the future, the trail network, implementation and financial implications.

The following delegates spoke regarding this item:

John Fisher

James Fedosov

Mike Darmon, Guelph Coalition for Active Transportation

Martin Collier, Residents for a Safe Speedvale Avenue

Meg Thorburn, Guelph Trail User Groups Coalition

Hugh Whiteley

Lorenz Calcagno, G2G-Guelph Trailway

Committee of the Whole recessed at 4:51 p.m. and reconvened at 5:20 p.m.

Moved By Councillor Billings
Seconded By Councillor Goller

1. That the Guelph Trail Master Plan dated May 2021, included as Attachment-1 to this report, be approved.
2. That the funding requirements for the Guelph Trail Master Plan be considered in future operating and capital budgets in order to implement the recommendations of the master plan.

Amendment:

Moved By Councillor Billings
Seconded By Councillor Caron

3. That Project 12 identified in the Evaluation of Priority Projects Table of the Guelph Trail Master Plan be identified as an A ranking of potential phasing and that Staff be directed to report to Council within 6 months on short term actionable trail connectivity solutions related to this project.

Voting in Favour: (11): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (2): Councillor Allt, and Councillor MacKinnon

Carried (11 to 2)

Motion as Amended:

Moved By Councillor Billings
Seconded By Councillor Goller

1. That the Guelph Trail Master Plan dated May 2021, included as Attachment-1 to this report, be approved.
2. That the funding requirements for the Guelph Trail Master Plan be considered in future operating and capital budgets in order to implement the recommendations of the master plan.
3. That Project 12 identified in the Evaluation of Priority Projects Table of the Guelph Trail Master Plan be identified as an A ranking of potential phasing and that Staff be directed to report to Council within 6 months on short term actionable trail connectivity solutions related to this project.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor O'Rourke

Voting Against: (2): Councillor Bell, and Councillor Salisbury

Carried (11 to 2)

11.2 Guelph Community Sports Dome - Future Use Options - 2021-148

Danna Evans, General Manager, Culture and Recreation, provided background information regarding the Guelph Community Sports Dome and staff's recommended option for its future use.

The following delegate spoke regarding this item:

Jerald Greenidge

Moved By Councillor Gibson

Seconded By Councillor Allt

1. That the City of Guelph retains the Guelph Sports Dome as a municipally-owned recreation facility asset for community use.
2. That the Recreation Division of the Culture and Recreation Department operates, programs, rents, maintains, and budgets for the Guelph Community Sports Dome.
3. That the Guelph Community Sports Dome operating budget be considered in the City's 2022 budget and the capital budget requirements be updated in the capital forecast as appropriate.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

Committee of the Whole recessed at 7:09 p.m. and reconvened at 7:20 p.m.

11.3 Update on Subsidy Policy - 2021-153

Moved By Councillor Goller
Seconded By Councillor Hofland

That Council approve updating the Subsidy Policy to allow for the acceptance of additional income documents in order to grant subsidy access to people facing sudden or unexpected life-changing economic events.

Amendment:

Moved By Councillor Hofland
Seconded By Councillor Gordon

2. That a one-year pilot of a second-tier Subsidy Program estimated to be \$250,000 be considered as part of the 2022 budget.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

Motion as Amended:

Moved By Councillor Goller
Seconded By Councillor Hofland

1. That Council approve updating the Subsidy Policy to allow for the acceptance of additional income documents in order to grant subsidy access to people facing sudden or unexpected life-changing economic events.
2. That a one-year pilot of a second-tier Subsidy Program estimated to be \$250,000 be considered as part of the 2022 budget.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

11.4 Process on Awarding Funding from the Affordable Housing Reserve - 2021-156

Moved By Councillor Goller

Seconded By Councillor Allt

1. That the County of Wellington lead an annual intake process to recommend financial incentives from the Affordable Housing Reserve.
2. That the County of Wellington recommend financial incentives for up to \$1.5 million from the Affordable Housing Reserve in a 2021 Request for Proposal process.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

12. Service Area Chair and Staff Announcements

Colleen Clack-Bush, Deputy Chief Administrative Officer, Public Services, announced that registration for summer camps and outdoor programming opens on June 9 at 7:00 a.m.

13. Service Area - Audit

Councillor Allt assumed the chair.

Extension of Meeting per Procedural By-law

Moved By Councillor Downer

Seconded By Mayor Guthrie

That Section 4.14 (a) and (b) of the Procedural By-law be invoked to allow Committee of the Whole to continue to 9:00 p.m.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

14. Items for Discussion - Audit

14.1 2020 Consolidated Financial Statements and External Audit Findings Report - 2021-173

Shanna O'Dwyer, Manager, Financial Reporting and Accounting, presented the 2020 Consolidated Financial Statements.

Matthew Betik, KPMG LLP, presented the 2020 External Audit Findings Report.

Moved By Councillor Goller
Seconded By Councillor O'Rourke

That the City of Guelph 2020 Consolidated Financial Statements and External Audit Findings Report, dated June 28, 2021, be approved.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

15. Service Area - Corporate Services

Councillor Goller assumed the chair.

16. Consent Agenda - Corporate Services

The following item was extracted:

Budget Policy Update - 2021-172

17. Items for Discussion - Corporate Services

17.1 Budget Policy Update - 2021-172

Moved By Councillor Gibson
Seconded By Councillor Hofland

That the General Operating and Capital Budget Policy be repealed and replaced with the Budget Policy as included in Attachment-1 of the Budget Policy Update report dated June 7, 2021.

Amendment:

Moved By Councillor Gibson
Seconded By Councillor Billings

2. That the Budget Policy, as presented in the report titled "Budget Policy Update – 2021-172" and dated June 7, 2021, be amended to clarify that any revision to the budget in budget confirmation years be as a simple majority only and not a 2/3 "super majority"; and, that the City's Procedural By-law be also amended accordingly.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

Motion as Amended:

Moved By Councillor Gibson

Seconded By Councillor Hofland

1. That the General Operating and Capital Budget Policy be repealed and replaced with the Budget Policy as included in Attachment-1 of the Budget Policy Update report dated June 7, 2021.
2. That the Budget Policy, as presented in the report titled "Budget Policy Update – 2021-172" and dated June 7, 2021, be amended to clarify that any revision to the budget in budget confirmation years be as a simple majority only and not a 2/3 "super majority"; and, that the City's Procedural By-law be also amended accordingly.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

17.2 Capital Program Resourcing Strategy - 2021-39

Trevor Lee, Deputy Chief Administrative Officer, Corporate Services, provided opening remarks regarding the Capital Program Resourcing Strategy and its Strategic Plan alignment.

Terry Gayman, General Manager, Engineering and Transportation Services/City Engineer, provided an overview of the current state of the City's capital program, forecasted impacts of the unspent capital budget, and options considered by staff to address concerns.

Tara Baker, General Manager, Finance/City Treasurer, outlined the human resource needs, expected outcomes and financial implications of the proposed Capital Program Resourcing Strategy.

Suspending the Procedural By-law

Moved By Mayor Guthrie

Seconded By Councillor MacKinnon

That Section 4.14 of the Procedural By-law be suspended to allow Committee of the Whole to continue beyond 9:00 p.m.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

Moved By Mayor Guthrie

Seconded By Councillor Allt

That the Capital Program Resourcing Strategy, as described in report Capital Program Resourcing Strategy dated June 7, 2021, be approved.

Point of Privilege

Councillor Allt raised a point of privilege regarding the discussion veering off topic from the main motion.

Chair Goller ruled that the discussion is off topic.

Councillor Gibson challenged the Chair's ruling that the discussion is off topic and requested that a vote be called on the matter.

Vote on Chair's Ruling

Moved By Councillor Gibson

Seconded By Mayor Guthrie

That the Chair's ruling regarding the discussion being off topic be overturned.

Voting in Favour: (5): Mayor Guthrie, Councillor Billings, Councillor Gibson, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (7): Councillor Allt, Councillor Bell, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Defeated (5 to 7)

Referral

Moved By Mayor Guthrie

Seconded By Councillor Gibson

That the Capital Program Resource Strategy Report 2021-39, dated June 7, 2021, be referred to the September 7, 2021 Committee of the Whole in order for the request to be informed by the KPMG Service Rationalization review that is underway and that staff be directed to prepare the budget forecast including the financial needs outlined in the report.

Voting in Favour: (6): Mayor Guthrie, Councillor Billings, Councillor Gibson, Councillor Goller, Councillor MacKinnon, and Councillor O'Rourke

Voting Against: (6): Councillor Allt, Councillor Bell, Councillor Downer, Councillor Gordon, Councillor Hofland, and Councillor Salisbury

Defeated (6 to 6)

Main Motion

Moved By Mayor Guthrie

Seconded By Councillor Allt

That the Capital Program Resourcing Strategy, as described in report Capital Program Resourcing Strategy dated June 7, 2021, be approved.

Voting in Favour: (9): Councillor Allt, Councillor Bell, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (3): Mayor Guthrie, Councillor Billings, and Councillor Gibson

Carried (9 to 3)

18. Adjournment

Moved By Councillor Billings
Seconded By Councillor O'Rourke

That the meeting be adjourned (10:04 p.m.).

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell,
Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller,
Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor
O'Rourke, and Councillor Salisbury

Carried (12 to 0)

Mayor Guthrie

Stephen O'Brien - City Clerk