

## **Minutes of Guelph City Council**

## December 2, 2021 1:30 p.m. Remote meeting live streamed on guelph.ca/live

Council:	Mayor C. Guthrie Councillor P. Allt Councillor B. Bell Councillor C. Billings Councillor L. Caron Councillor C. Downer Councillor D. Gibson Councillor R. Goller Councillor R. Goller Councillor J. Hofland Councillor J. Hofland Councillor M. MacKinnon Councillor D. O'Rourke Councillor M. Salisbury
Staff:	<ul> <li>S. Stewart, Chief Administrative Officer</li> <li>C. Clack-Bush, Deputy Chief Administrative Officer, Public Services</li> <li>J. Holmes, Deputy Chief Administrative Officer,</li> <li>Infrastructure, Development and Enterprise Services</li> <li>T. Lee, Deputy Chief Administrative Officer, Corporate Services</li> <li>T. Baker, General Manager, Finance/City Treasurer</li> <li>G. Clark, Manager, Financial Strategy and Long-term Planning</li> <li>K. Newland, Manager, Finance Client Services</li> <li>D. McMahon, Manager, Legislative Services/Deputy Clerk</li> <li>L. Cline, Council and Committee Coordinator</li> <li>G. Meades, Council and Committee Coordinator</li> </ul>

## 1. Call to Order

Mayor Guthrie called the meeting to order (1:31 p.m.).

## 2. Authority to move into closed meeting

Moved By Councillor O'Rourke Seconded By Councillor Goller

That the Council of the City of Guelph now hold a meeting that is closed to the public, pursuant to Section 239 (2)(d) of the Municipal Act relating to labour relations or employee negotiations.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

The following items were considered:

- 2.1 Call to Order (closed meeting)
- 2.2 Disclosure of Pecuniary Interest and General Nature Thereof (closed items)
- 2.3 2022 Non-union Municipal Employee Compensation Increase, 2021-351

## 3. Open Meeting - 2:00 p.m.

Mayor Guthrie called the meeting to order (2:00 p.m.).

## 3.1 Closed Meeting Summary

Mayor Guthrie spoke regarding the matters discussed in closed session and identified the following:

# 2022 Non-union Municipal Employee Compensation Increase, 2021-351

A motion will be brought forward on this matter. Staff was also given direction on a second item related to this matter.

## 4. Special Resolution

4.1 2022 Non-union Municipal Employee Compensation Increase, 2021-351

Moved By Councillor Hofland Seconded By Councillor Allt

1. That City Council approve a 1.75 per cent merit increase for the Non-union Municipal Employee group, effective January 1, 2022, and that the Non-union Municipal Employee grid remains as approved on September 27, 2021.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

## 5. Disclosure of Pecuniary Interest and General Nature Thereof

Councillor O'Rourke declared an interest related to funding for 10C as she is a bond holder with 10C. She also declared an interest related to a motion that may come forward regarding funding for business organizations as she has a business relationship with Innovation Guelph.

Councillor Allt declared an interest related to motions regarding the Welcoming Streets Initiative and the court support worker as he is a board member of Stonehenge.

## 6. 2022 and 2023 City Budget, 2021-306

Trevor Lee, Deputy Chief Administrative Officer, Corporate Services, provided opening remarks regarding the 2022 and 2023 City Budget.

## **Point of Order**

Councillor Allt raised a point of order seeking clarification on sections 2.3 (c) (i) and 8.1 (f) of the Procedural By-law related to no other business in Special Council meetings. He requested that the Mayor rule on these sections in case other motions come forward that do not relate specifically to the budget in front of City Council.

The Mayor reserved the right to provide a ruling until later in the meeting depending on what motions are brought forward.

Moved By Councillor Hofland Seconded By Councillor Caron

1. That the 2022/23 operating budget be approved at a gross expenditure budget of \$481,768,460 and \$500,610,142 with a 2022 property tax and

payment-in-lieu of taxes levy requirement of \$278,081,357 or 3.59 per cent over 2021 and a 2023 property tax and payment-in-lieu of taxes levy requirement of \$293,029,001 or 4.38 per cent over 2022 inclusive of the following:

- a. 2022-23 fees, rates and charges, and inclusive of:
  - A stormwater base charge of \$7.00 per month equivalent residential unit or 9.37 per cent increase over 2021 and \$7.60 per month equivalent residential unit or 8.57 per cent increase over 2022.
  - ii. A water and wastewater basic service charge for each of 2022 and 2023 equivalent to 2021 rates.
  - iii. A water volume charge of \$1.87 per cubic meter, or 2.75 per cent increase over 2021 and \$1.95 per cubic meter, or 4.28 per cent increase over 2022.
  - iv. A wastewater volume charge of \$1.99 per cubic meter or 2.58 per cent increase over 2021 and \$2.05 per cubic meter or 3.02 per cent increase over 2022.
- b. City service budget requirement, net of proportionate share of assessment growth, totaling an increased net levy requirement in 2022 of \$5,445,712 or 2.05 per cent, and in 2023 of \$7,075,961 or 2.54 per cent.
- c. Local Boards and Shared Services budget requirement, net of proportionate share of assessment growth, totaling an increased net levy requirement in 2022 of \$4,066,841 or 1.53 per cent, and in 2023 of \$5,093,182 or 1.84 per cent.
- d. Total transfers to/from Reserve and Reserve Funds in each of 2022 and 2023 in accordance with the reserve and reserve fund summary.
- e. The City Building base budget being allocated towards the prioritized Strategic City Building Investment items.
- f. No additional investment for Strategic City Building Investment Items.
- That the Guelph General Hospital levy in the amount of \$750,000 be budgeted for the second and third of six years as approved on December 3, 2019, resulting in a net levy increase of 0.28 per cent.
- 3. That the 2024–2025 operating budget forecast be received for information.

- 4. That the 2022-2023 Capital Budget in the gross expenditure amount of \$141,423,650 and \$161,907,150 respectively and the required operating budget resulting from these projects totaling \$2,099,910 and \$919,340 respectively be approved, inclusive of the following:
  - a. Funding transfers from capital reserve funds and other sources including partnerships and grants in each of 2022 and 2023.
- 5. That the 2024-2031 Capital Forecast in the gross amount of \$1,736,763,840, be received for information with the following implications:
  - a. Operating budget impact from this forecast totaling \$8,417,210.
  - b. A City Building Reserve Fund will reach a deficit position of \$34.2 million by 2031.
  - c. A 100RE Reserve Fund deficit position of \$15.6 million by 2031.
  - d. A debt forecast that leverages the City's available capacity in the eight-year period.
- 6. That the Downtown Guelph Business Association 2022 and 2023 budget with gross expenditures of \$699,252 and \$719,512 respectively, and a total levy of \$660,000 and \$679,800 respectively be approved.
- 7. That the Health Care Spending (Fire) Reserve (#103), the Evergreen Donation Bequest Reserve Fund (#134) and the Community Paramedicine Reserve Fund (#348) be created, and that the name of Federal Gas Tax Reserve Fund be updated to the Canada Community-Building Reserve Fund (#343) and Appendix A of the Reserve and Reserve Fund Policy be amended accordingly.

## **First Amendment**

Moved By Councillor Hofland Seconded By Councillor Goller

An increase in the Community Benefit Agreement for GNSC totaling \$246,600 in 2022, using the City's Tax Operating Contingency Reserve to phase this impact in over a two-year period with a one-time reserve transfer of \$150,000 in 2022.

## Amendment to the First Amendment

Moved By Councillor Downer Seconded By Councillor Allt

An increase in the CBA for GNSC totalling \$246,600.

Voting in Favour: (5): Councillor Allt, Councillor Caron, Councillor Downer, Councillor Gordon, and Councillor O'Rourke

Voting Against: (8): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Gibson, Councillor Goller, Councillor Hofland, Councillor MacKinnon, and Councillor Salisbury

Defeated (5 to 8)

## **First Amendment**

Moved By Councillor Hofland Seconded By Councillor Goller

An increase in the Community Benefit Agreement for GNSC totaling \$246,600 in 2022, using the City's Tax Operating Contingency Reserve to phase this impact in over a two-year period with a one-time reserve transfer of \$150,000 in 2022.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

## Second Amendment

Moved By Councillor Hofland Seconded By Councillor Caron

An increase in the Community Benefit Agreement for GHS totalling \$150,000 in 2022, using the City's Tax Operating Contingency Reserve to phase this impact in over a two-year period with a one-time reserve transfer of \$75,000 in 2022.

## **Amendment to Second Amendment**

Moved By Councillor Downer Seconded By Councillor O'Rourke

An increase in the CBA for GHS totalling \$150,000.

Voting in Favour: (10): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor O'Rourke, and Councillor Salisbury Voting Against: (3): Councillor Billings, Councillor Gibson, and Councillor MacKinnon

Carried (10 to 3)

## Second Amendment as Amended

Moved By Councillor Hofland Seconded By Councillor Caron

An increase in the CBA for GHS totalling \$150,000.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

## **Third Amendment**

Moved By Councillor Hofland Seconded By Councillor Goller

An increase in the paramedic services master plan totalling a net \$384,800 in 2022 and \$24,200 in 2023 with 2022 being phased in by utilizing the tax operating contingency reserve to offset \$192,400 of the cost in 2022.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (1): Councillor Bell

Carried (12 to 1)

## Fourth Amendment

Moved By Councillor Billings Seconded By Councillor MacKinnon

That the Guelph General Hospital levy in the amount of \$750,000 be funded from the Tax Operating Contingency Reserve in each of 2022 and 2023 resulting in no net tax levy impact for each of these years.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (1): Councillor Bell

Carried (12 to 1)

## Fifth Amendment

Moved By Councillor Downer Seconded By Councillor Goller

- f. The following City Building investments as follows:
- 1. The Transit Route Review Strategy including digital enhancements resulting in net operating budget investment of \$3,330,300 in 2022, and \$1,257,700 in 2023.

## Amendment to Fifth Amendment

Moved By Councillor O'Rourke Seconded By Councillor Gibson

ii. That the Transit Route Review Strategy fleet electrification base capital funding budget of \$850,000 be reduced by \$240,000 anticipating that a one-time dividend from Guelph Municipal Holdings Inc. may be declared to the City in 2022.

Voting in Favour: (5): Mayor Guthrie, Councillor Billings, Councillor Caron, Councillor Gibson, and Councillor O'Rourke

Voting Against: (8): Councillor Allt, Councillor Bell, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor Salisbury

Defeated (5 to 8)

## Fifth Amendment

Moved By Councillor Downer Seconded By Councillor Goller

f. The following City Building investments as follows:

1. The Transit Route Review Strategy including digital enhancements resulting in net operating budget investment of \$3,330,300 in 2022, and \$1,257,700 in 2023.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

## Sixth Amendment

Moved By Councillor Downer Seconded By Councillor Caron

- 1. An increase for the Cultural Heritage Action Plan Implementation of \$116,600 for a permanent heritage planner in 2022.
- An increase for consulting funding and a two-year temporary position of \$380,000 in 2022 required to advance the Culture Heritage Action Plan work including the Couling inventory and this be funded from the Tax Operating Contingency Reserve for a total of \$505,000 over 2022 and 2023.

It was requested that the clauses be voted on separately.

## Sixth Amendment - Clause One

Moved By Councillor Downer Seconded By Councillor Caron

1. An increase for the Cultural Heritage Action Plan Implementation of \$116,600 for a permanent heritage planner in 2022.

Voting in Favour: (9): Mayor Guthrie, Councillor Allt, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (4): Councillor Bell, Councillor Billings, Councillor Gibson, and Councillor MacKinnon

Carried (9 to 4)

## Sixth Amendment - Clause Two

Moved By Councillor Downer Seconded By Councillor Caron

2. An increase for consulting funding and a two-year temporary position of \$380,000 in 2022 required to advance the Culture Heritage Action Plan work including the Couling inventory and this be funded from the Tax Operating Contingency Reserve for a total of \$505,000 over 2022 and 2023.

Voting in Favour: (7): Mayor Guthrie, Councillor Allt, Councillor Caron, Councillor Downer, Councillor Gordon, Councillor Hofland, and Councillor Salisbury

Voting Against: (6): Councillor Bell, Councillor Billings, Councillor Gibson, Councillor Goller, Councillor MacKinnon, and Councillor O'Rourke

Carried (7 to 6)

Council recessed at 3:38 p.m. and reconvened at 3:45 p.m.

## **Seventh Amendment**

Moved By Councillor MacKinnon Seconded By Councillor Goller

That a 12 month pilot be approved at a cost \$385,000, funded from the Tax Operating Contingency Reserve, that includes three-tiers of income below the Low Income Cut-Off (LICO) measure that would apply to the Affordable Bus Program beginning no later than with the March 2022 monthly bus pass, where approved applicants within the three income tiers would be eligible for monthly bus passes at rates of \$4 (95% discount), \$20 (75% discount), or \$37.50 (53% discount).

Voting in Favour: (8): Mayor Guthrie, Councillor Bell, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (5): Councillor Allt, Councillor Billings, Councillor Caron, Councillor Gibson, and Councillor Hofland

Carried (8 to 5)

## Eighth Amendment

Moved By Councillor MacKinnon Seconded By Councillor Goller

That budget request 998 in the amount of \$140,000 for the Strategic Communications Advisor position be removed.

Voting in Favour: (4): Councillor Billings, Councillor Gibson, Councillor Goller, and Councillor MacKinnon

Voting Against: (9): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Caron, Councillor Downer, Councillor Gordon, Councillor Hofland, Councillor O'Rourke, and Councillor Salisbury

#### Ninth Amendment

Moved By Councillor MacKinnon Seconded By Councillor O'Rourke

That the Digital Services and Customer Service Strategic City Building Investment item be approved in the amount of \$87,200 in 2022 and \$180,500 in 2023.

Voting in Favour: (7): Mayor Guthrie, Councillor Caron, Councillor Goller, Councillor Gordon, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (6): Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, and Councillor Hofland

Carried (7 to 6)

## **Tenth Amendment**

Moved By Councillor MacKinnon Seconded By Councillor Gibson

That the following changes be made to the proposed rates, fees and charges guide for parking services rates, effective January 1, 2022, which will be offset with reductions in the transfer from property taxation supporting the Downtown Parking Master Plan financial model to move the parking operation off the tax base:

- 1. The hourly parking rate increases from \$2.18 to \$2.66 per hour, resulting in an anticipated additional \$93,100 in revenue in 2022.
- 2. The flat fee on Saturdays increases from \$2.61 to \$3.54, resulting in an anticipated additional \$18,000 in revenue in 2022.
- 3. That a new flat fee for Sunday Parking in all lots and parkades be approved at \$3.54 resulting in an anticipated additional \$10,000 in revenue in 2022.
- 4. The flat fee event parking increases from \$4.87 to \$7.08, resulting in an anticipated additional \$80,000 in revenue in 2022.
- 5. The staff-proposed 5% permit increases instead become 10% increases, resulting in an anticipated additional \$100,000 in revenue in 2022.

## Amendment to Tenth Amendment

Moved By Councillor Goller Seconded By Councillor Caron

 The staff-proposed 5% permit increases instead become 10% increases, excluding the Norwich Street and Arthur Street Lots which shall remain at the 2021 rate with no increase, resulting in an anticipated additional \$98,000 in revenue in 2022.

## **Point of Order**

Councillor Allt raised a point of order requesting that the Mayor rule on whether the amendment to the tenth amendment is in order.

## **Point of Order**

Councillor O'Rourke raised a point of order suggesting it would be simpler to leave clause five as presented in Councillor MacKinnon's amendment and add an additional motion excluding the two lots from an additional fare increase.

## Chair's Ruling

The Mayor ruled that the amendment to the tenth amendment is out of order and that Councillor Goller should re-word the amendment.

Councillor MacKinnon requested that a vote be called on the Chair's ruling that the amendment to the tenth amendment is out of order.

## Vote on Chair's Ruling

Moved By Councillor MacKinnon Seconded By Mayor Guthrie

That the amendment to the tenth amendment is in order.

Voting in Favour: (5): Councillor Bell, Councillor Billings, Councillor Goller, Councillor MacKinnon, and Councillor O'Rourke

Voting Against: (8): Mayor Guthrie, Councillor Allt, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Gordon, Councillor Hofland, and Councillor Salisbury

Defeated (5 to 8)

## Second Amendment to Tenth Amendment

Moved By Councillor Goller Seconded By Councillor Bell

That Cllr McKinnon's amendment #5 be replaced as follows:

The staff-proposed 5% permit increases instead become 10% increases, excluding the Norwich Street and Arthur Street Lots which shall remain at the 2021 rate with no increase, resulting in an anticipated additional \$98,000 in revenue in 2022.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

## **Third Amendment to Tenth Amendment**

Moved By Councillor MacKinnon Seconded By Councillor O'Rourke

That clause 4 be removed.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

It was requested that the clauses be voted on separately.

## **Tenth Amendment as Amended - Clause One**

Moved By Councillor MacKinnon Seconded By Councillor Gibson

The hourly parking rate increases from \$2.18 to \$2.66 per hour, resulting in an anticipated additional \$93,100 in revenue in 2022.

Voting in Favour: (7): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Gibson, Councillor Goller, Councillor MacKinnon, and Councillor O'Rourke

Voting Against: (6): Councillor Allt, Councillor Caron, Councillor Downer, Councillor Gordon, Councillor Hofland, and Councillor Salisbury

Carried (7 to 6)

#### **Tenth Amendment as Amended - Clause Two**

Moved By Councillor MacKinnon Seconded By Councillor Gibson

The flat fee on Saturdays increases from \$2.61 to \$3.54, resulting in an anticipated additional \$18,000 in revenue in 2022.

Voting in Favour: (6): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Goller, Councillor MacKinnon, and Councillor O'Rourke

Voting Against: (7): Councillor Allt, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Gordon, Councillor Hofland, and Councillor Salisbury

Defeated (6 to 7)

## **Tenth Amendment as Amended - Clause Three**

Moved By Councillor MacKinnon Seconded By Councillor Gibson

That a new flat fee for Sunday Parking in all lots and parkades be approved at \$3.54 resulting in an anticipated additional \$10,000 in revenue in 2022.

Voting in Favour: (3): Councillor Bell, Councillor Goller, and Councillor MacKinnon

Voting Against: (10): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Gordon, Councillor Hofland, Councillor O'Rourke, and Councillor Salisbury

Defeated (3 to 10)

## **Tenth Amendment as Amended - Clause Four**

Moved By Councillor MacKinnon Seconded By Councillor Gibson

The staff-proposed 5% permit increases instead become 10% increases, excluding the Norwich Street and Arthur Street Lots which shall remain at the 2021 rate with no increase, resulting in an anticipated additional \$98,000 in revenue in 2022.

Voting in Favour: (5): Mayor Guthrie, Councillor Bell, Councillor Goller, Councillor Gordon, and Councillor MacKinnon

Voting Against: (8): Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Hofland, Councillor O'Rourke, and Councillor Salisbury

Defeated (5 to 8)

## **Eleventh Amendment**

Moved By Councillor MacKinnon Seconded By Councillor Gibson

That the Library budget increase request in 2022 be reduced by \$175,000.

## **Point of Order**

Councillor Allt raised a point of order suggesting that the eleventh amendment is out of order as it was precluded with a statement of intent related to a line item and is likely contrary to the Libraries Act and Municipal Act.

The Mayor ruled that the eleventh amendment is in order.

## Amendment to Eleventh Amendment

Moved By Councillor Downer Seconded By Councillor O'Rourke

That the Library budget increase request in 2022 be reduced by \$100,000.

Voting in Favour: (9): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (4): Councillor Bell, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (9 to 4)

## **Eleventh Amendment as Amended**

Moved By Councillor MacKinnon Seconded By Councillor Gibson

That the Library budget increase request in 2022 be reduced by \$100,000.

Voting in Favour: (8): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor MacKinnon, and Councillor O'Rourke Voting Against: (5): Councillor Allt, Councillor Caron, Councillor Gordon, Councillor Hofland, and Councillor Salisbury

Carried (8 to 5)

Council recessed at 5:08 p.m. and reconvened at 5:42 p.m.

## **Twelfth Amendment**

Moved By Councillor Salisbury Seconded By Councillor Allt

To remove \$483,000 from the Police Services budget.

Voting in Favour: (5): Councillor Allt, Councillor Bell, Councillor Downer, Councillor Gordon, and Councillor Salisbury

Voting Against: (8): Mayor Guthrie, Councillor Billings, Councillor Caron, Councillor Gibson, Councillor Goller, Councillor Hofland, Councillor MacKinnon, and Councillor O'Rourke

Defeated (5 to 8)

## **Thirteenth Amendment**

Moved By Councillor O'Rourke Seconded By Councillor Gibson

That the base capital City Building funding for GTMP, UFMP, and Open Spaces Strategy be reduced to \$704,000 per year resulting in a \$71,000 reduction to the City Building capital transfer budget in 2022 and that City Staff report back through the next budget cycle on the capital project deferral impacts of this decision.

## **Point of Privilege**

In response to comments from Councillor Allt, Councillor O'Rourke raised a point of privilege in being accused of not taking the budget seriously.

Councillor Allt clarified the intent of his comments and apologized to Councillor O'Rourke.

## **Point of Order**

In response to a request from Councillor Bell to separate out the motion, Councillor O'Rourke raised a point of order to clarify that the amendment is one motion that can't be separated out.

The Mayor did not make a ruling but took the commentary into consideration.

## **Thirteenth Amendment**

Moved By Councillor O'Rourke Seconded By Councillor Gibson

That the base capital City Building funding for GTMP, UFMP, and Open Spaces Strategy be reduced to \$704,000 per year resulting in a \$71,000 reduction to the City Building capital transfer budget in 2022 and that City Staff report back through the next budget cycle on the capital project deferral impacts of this decision.

Voting in Favour: (4): Mayor Guthrie, Councillor Billings, Councillor Gibson, and Councillor O'Rourke

Voting Against: (9): Councillor Allt, Councillor Bell, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor Salisbury

Defeated (4 to 9)

## **Fourteenth Amendment**

Moved By Councillor O'Rourke Seconded By Councillor Gibson

That the base capital City Building funding for Active Transportation Network (ATN) including Cycling Master Plan Strategy be reduced to \$980,000 per year resulting in a \$145,000 reduction to the City Building capital transfer budget in 2022 and that City Staff report back through the next budget cycle on the capital project deferral impacts of this decision.

Voting in Favour: (4): Mayor Guthrie, Councillor Billings, Councillor Gibson, and Councillor O'Rourke

Voting Against: (9): Councillor Allt, Councillor Bell, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor Salisbury

Defeated (4 to 9)

## **Fifteenth Amendment**

Moved By Councillor O'Rourke Seconded By Councillor Gibson

That the base capital City Building funding for Investment in digital services and customer service Strategy be reduced to \$541,000 per year resulting in a \$109,000 reduction to the City Building capital transfer budget in 2022 and that City Staff report back through the next budget cycle on the capital project deferral impacts of this decision.

Voting in Favour: (7): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Gibson, Councillor Goller, Councillor Hofland, and Councillor O'Rourke

Voting Against: (6): Councillor Allt, Councillor Caron, Councillor Downer, Councillor Gordon, Councillor MacKinnon, and Councillor Salisbury

Carried (7 to 6)

## **Sixteenth Amendment**

Moved By Councillor O'Rourke Seconded By Councillor Bell

That the minimum wage impact of \$130,000 be absorbed through annual gapping savings eliminating the levy impact of 0.05 per cent.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (2): Councillor Caron, and Councillor Gordon

Carried (11 to 2)

## **Seventeenth Amendment**

Moved By Councillor O'Rourke Seconded By Councillor Billings

As amended to reduce the transfer to the Growth Reserve fund by \$500,000 in 2022.

Voting in Favour: (10): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (3): Councillor Allt, Councillor Caron, and Councillor Gordon

Carried (10 to 3)

## **Eighteenth Amendment**

Moved By Councillor Caron Seconded By Councillor Goller

That two co-op positions be funded within the planning department for 2022 as a pilot program to support planning and development application approvals. And that a follow up report by the beginning of Q4 2022 on the impacts of this initiative be brought back to Council for further consideration. And that this be funded one time from the Contingency Reserve Funding.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (1): Councillor Hofland

Carried (12 to 1)

## **Nineteenth Amendment**

Moved By Councillor Billings Seconded By Councillor Gibson

As amended to apply the excess growth assessment of \$819,074 in the 2022 property tax and payment-in-lieu of taxes levy calculation rather than 2023.

## **Amendment to Nineteenth Amendment**

Moved By Councillor Gibson Seconded By Councillor Billings

As amended to apply the excess growth assessment of **\$500,000** in the 2022 property tax and payment-in-lieu of taxes levy calculation rather than 2023.

Voting in Favour: (7): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Gibson, Councillor Goller, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (6): Councillor Allt, Councillor Caron, Councillor Downer, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (7 to 6)

## Nineteenth Amendment as Amended

Moved By Councillor Billings Seconded By Councillor Gibson As amended to apply the excess growth assessment of \$500,000 in the 2022 property tax and payment-in-lieu of taxes levy calculation rather than 2023.

Voting in Favour: (9): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (4): Councillor Allt, Councillor Caron, Councillor Gordon, and Councillor Hofland

Carried (9 to 4)

Councillor Allt declared a conflict of interest and disconnected from the remote meeting at 7:22 p.m. He did not participate in the discussion or vote on the matter.

## **Twentieth Amendment**

Moved By Councillor Goller Seconded By Councillor MacKinnon

A one-time investment of \$50,000 in 2022, funded from the Tax Operating Contingency Reserve.

## Amendment to Twentieth Amendment

Moved By Councillor Bell Seconded By Councillor Goller

A one-time investment of \$50,000 in 2022, funded from the Tax Operating Contingency Reserve **for a court support worker.** 

Voting in Favour: (11): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (1): Councillor Hofland

Carried (11 to 1)

## **Twentieth Amendment as Amended**

Moved By Councillor Goller Seconded By Councillor MacKinnon

A one-time investment of \$50,000 in 2022, funded from the Tax Operating Contingency Reserve for a court support worker.

Voting in Favour: (10): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor MacKinnon, and Councillor Salisbury

Voting Against: (2): Councillor Hofland, and Councillor O'Rourke

Carried (10 to 2)

Councillor Allt rejoined the remote meeting at 7:27 p.m.

Councillor Allt declared a conflict of interest and disconnected from the remote meeting at 7:28 p.m. He did not participate in the discussion or vote on the matter.

## **Twenty-first Amendment**

Moved By Councillor Goller Seconded By Councillor Caron

A one-time investment of \$91,000 in 2022, funded from the Tax Operating Contingency Reserve for the welcoming streets initiative.

Voting in Favour: (12): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (12 to 0)

Councillor Allt rejoined the remote meeting at 7:30 p.m.

## **Twenty-second Amendment**

Moved By Councillor Hofland Seconded By Councillor Gibson

A one-time investment of up to \$120,000 in 2022, funded from the Tax Operating Contingency Reserve for PIN network volunteer checks.

#### Amendment to Twenty-second Amendment

Moved By Councillor Billings Seconded By Councillor Gibson

A one-time investment of up to \$120,000 in 2022, funded from the Tax Operating Contingency Reserve for volunteer checks.

The amendment and the amendment to the amendment were withdrawn.

## **Twenty-second Amendment**

Moved By Councillor Billings Seconded By Councillor Gibson That the amount of up to \$120,000 for one-time funding to cover police volunteer records checks be allocated from the tax operating contingency reserve and to the 2022 Guelph Police Services budget.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (1): Councillor Goller

Carried (12 to 1)

## **Twenty-third Amendment**

Moved By Councillor Goller Seconded By Councillor Gordon

A "kids ride free transit" 2022 pilot program for kids from 5-12 years old totaling a budget investment of up to \$125,000 in 2022 funded from the Tax Operating Contingency Reserve, to be launched no later than March 1, 2022, and that staff report back by Q4, 2022 regarding the results of the pilot.

Voting in Favour: (7): Mayor Guthrie, Councillor Bell, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor MacKinnon, and Councillor Salisbury

Voting Against: (6): Councillor Allt, Councillor Billings, Councillor Caron, Councillor Gibson, Councillor Hofland, and Councillor O'Rourke

Carried (7 to 6)

## **Twenty-fourth Amendment**

Moved By Councillor Goller Seconded By Councillor Caron

That the staff proposed 5 per cent increase in parking permit fees exclude the Norwich and Arthur Street Lots. The permit fees for Norwich and Arthur street lots will remain at the 2021 fee of \$102.00 with a resulting decrease to parking permit fees revenue of \$2,000.

## **Point of Order**

Councillor Allt raised a point of order suggesting that the amendment is out of order as it is too similar to a motion that was previously presented.

Mayor Guthrie ruled that the amendment is in order.

## Twenty-fourth Amendment

Moved By Councillor Goller Seconded By Councillor Caron

That the staff proposed 5 per cent increase in parking permit fees exclude the Norwich and Arthur Street Lots. The permit fees for Norwich and Arthur street lots will remain at the 2021 fee of \$102.00 with a resulting decrease to parking permit fees revenue of \$2,000.

Voting in Favour: (10): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (3): Councillor Billings, Councillor Hofland, and Councillor MacKinnon

Carried (10 to 3)

Council recessed at 7:59 p.m. and reconvened at 8:10 p.m.

## **Twenty-fifth Amendment**

Moved By Councillor Bell Seconded By Councillor Goller

1. That the capital for PK0075 "Downtown Pedestrian Bridge" in the amount of \$1,140,000 be deferred until the EA for the abutting area is complete.

## **Point of Order**

Councillor Downer raised a point of order suggesting that the conversation is going down the road of reconsideration and re-opening a previous issue.

The Mayor did not make a ruling but expressed appreciation for the comment and called the vote on the amendment.

## **Twenty-fifth Amendment**

Moved By Councillor Bell Seconded By Councillor Goller

1. That the capital for PK0075 "Downtown Pedestrian Bridge" in the amount of \$1,140,000 be deferred until the EA for the abutting area is complete.

Voting in Favour: (4): Mayor Guthrie, Councillor Bell, Councillor Goller, and Councillor Salisbury

Voting Against: (9): Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor O'Rourke

## **Twenty-sixth Amendment**

Moved By Councillor Billings Seconded By Councillor Gibson

Move an amendment to reduce the budget by \$500,000, eliminating the transfer to the Efficiency, Innovation and Opportunity Reserve Fund for the Service Rationalization initiatives in 2022 and 2023.

Voting in Favour: (9): Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Gordon, Councillor Hofland, and Councillor Salisbury

Voting Against: (4): Mayor Guthrie, Councillor Goller, Councillor MacKinnon, and Councillor O'Rourke

Carried (9 to 4)

## **Twenty-seventh Amendment**

Moved By Councillor Downer Seconded By Councillor Allt

That \$99,999 be put in the Guelph Public Library Budget.

## **Amendment to Twenty-seventh Amendment**

Moved By Councillor O'Rourke Seconded By Councillor Gibson

That \$99,999 be put in the Guelph Public Library Budget to phase in over two years or \$49,999.50 in 2022 and \$49,999.50 in 2023.

Voting in Favour: (4): Councillor Billings, Councillor Gibson, Councillor Goller, and Councillor O'Rourke

Voting Against: (9): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Caron, Councillor Downer, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor Salisbury

Defeated (4 to 9)

## **Twenty-seventh Amendment**

Moved By Councillor Downer Seconded By Councillor Allt That \$99,999 be put in the Guelph Public Library Budget.

Voting in Favour: (8): Mayor Guthrie, Councillor Allt, Councillor Caron, Councillor Downer, Councillor Gordon, Councillor Hofland, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (5): Councillor Bell, Councillor Billings, Councillor Gibson, Councillor Goller, and Councillor MacKinnon

Carried (8 to 5)

## **Twenty-eighth Amendment**

Moved By Councillor Downer Seconded By Councillor Salisbury

As amended to reduce the tax transfer to the Contaminated Site Reserve Fund by \$500,000 in 2022.

Voting in Favour: (10): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Hofland, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (3): Councillor Allt, Councillor Gordon, and Councillor MacKinnon

Carried (10 to 3)

## **Twenty-ninth Amendment**

Moved By Councillor MacKinnon Seconded By Councillor Gibson

As amended to reduce the tax transfer to the 100 RE Capital Reserve Fund by \$500,000 in 2022.

Voting in Favour: (4): Mayor Guthrie, Councillor Billings, Councillor MacKinnon, and Councillor Salisbury

Voting Against: (9): Councillor Allt, Councillor Bell, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor O'Rourke

Defeated (4 to 9)

## Deferral

Moved By Councillor Bell Seconded By Councillor Billings

 That Budget approval be deferred to late February and the two special meetings of council be scheduled for January 2022 to discuss Capital and Operating and that a second meeting for capital be scheduled for mid February and a final meeting in late February.

Voting in Favour: (5): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Gibson, and Councillor O'Rourke

Voting Against: (8): Councillor Allt, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor Salisbury

Defeated (5 to 8)

## **Main Motion as Amended**

Moved By Councillor Hofland Seconded By Councillor Caron

- 1. That the 2022/23 operating budget be approved at a gross expenditure budget of \$485,666,624 and \$506,173,886 with a 2022 property tax and payment-in-lieu of taxes levy requirement of \$279,719,226 or 21 per cent over 2021 and a 2023 property tax and payment-in-lieu of taxes levy requirement of \$296,975,450 or 5.17 per cent over 2022 inclusive of the following:
  - a. 2022-23 fees, rates and charges, and inclusive of:
    - A stormwater base charge of \$7.00 per month equivalent residential unit or 9.37 per cent increase over 2021 and \$7.60 per month equivalent residential unit or 8.57 per cent increase over 2022.
    - ii. A water and wastewater basic service charge for each of 2022 and 2023 equivalent to 2021 rates.
    - iii. A water volume charge of \$1.87 per cubic meter, or 2.75 per cent increase over 2021 and \$1.95 per cubic meter, or 4.28 per cent increase over 2022.
    - iv. A wastewater volume charge of \$1.99 per cubic meter or 2.58 per cent increase over 2021 and \$2.05 per cubic meter or 3.02 per cent increase over 2022.

- b. City service budget requirement, net of proportionate share of assessment growth, totaling an increased net levy requirement in 2022 of \$7,360,066 or 78 per cent, and in 2023 of \$9,373,567 or 3.35 per cent.
- c. Local Boards and Shared Services budget requirement, net of proportionate share of assessment growth, totaling an increased net levy requirement in 2022 of \$3,796,546 or 43 per cent, and in 2023 of \$5,085,465 or 1.82 per cent.
- d. Total transfers to/from Reserve and Reserve Funds in each of 2022 and 2023 in accordance with the reserve and reserve fund summary.
- e. The City Building base budget being allocated towards the prioritized Strategic City Building Investment items inclusive of the following Strategic City Building Investments; Investment in digital services and customer service, Paramedic Services Master Plan, Community Benefit Agreement expansion for Guelph Humane Society and Guelph Neighbourhood Support Coalition, Cultural Heritage Action Plan implementation, Transit Route Review and other transit digital investment, and Community Investment - subsidy pilot program
- That the Guelph General Hospital levy in the amount of \$750,000 be budgeted for the second and third of six years as approved on December 3, 2019 and be funded from the Tax Operating Contingency Reserve.
- 3. That the 2024–2025 operating budget forecast be received for information.
- 4. That the 2022-2023 Capital Budget in the gross expenditure amount of \$141,423,650 and \$161,907,150 respectively and the required operating budget resulting from these projects totaling \$2,099,910 and \$919,340 respectively be approved, inclusive of the following:
  - a. Funding transfers from capital reserve funds and other sources including partnerships and grants in each of 2022 and 2023.
- 5. That the 2024-2031 Capital Forecast in the gross amount of \$1,736,763,840, be received for information with the following implications:
  - a. Operating budget impact from this forecast totaling \$8,417,210.
  - b. A City Building Reserve Fund will reach a deficit position of \$28.0 million by 2031.
  - c. A 100RE Reserve Fund deficit position of \$7.1 million by 2031.

- d. A debt forecast that leverages the City's available capacity in the eight-year period.
- 6. That the Downtown Guelph Business Association 2022 and 2023 budget with gross expenditures of \$699,252 and \$719,512 respectively, and a total levy of \$660,000 and \$679,800 respectively be approved.
- 7. That the Health Care Spending (Fire) Reserve (#103), the Evergreen Donation Bequest Reserve Fund (#134), and the Community Paramedicine Reserve Fund (#348) be created, and that the name of Federal Gas Tax Reserve Fund be updated to the Canada Community-Building Reserve Fund (#343) and Appendix A of the Reserve and Reserve Fund Policy be amended accordingly.

Voting in Favour: (8): Councillor Allt, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor Salisbury

Voting Against: (5): Mayor Guthrie, Councillor Bell, Councillor Billings, Councillor Gibson, and Councillor O'Rourke

Carried (8 to 5)

## 7. Budget Impacts per Ontario Regulations 284/09 and Budget - Public Sector Accounting Standards Reconciliation 2022, 2021-359

Moved By Councillor Hofland Seconded By Councillor O'Rourke

That the Budget Impacts per Ontario Regulation 284/09 and Budget - Public Sector Accounting Standards Reconciliation for the 2022 budget be approved.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

## 8. New Motions

The Mayor ruled that a proposed motion from Councillor O'Rourke regarding Community Benefit Agreements is out of order as it is more of a policy discussion best suited to be brought forward to Committee of the Whole. The Mayor ruled that a proposed motion from Councillor Downer regarding local boards is in order as it relates to communication from City Council to ensure local boards remain in alignment with the City.

Moved By Councillor Downer Seconded By Councillor Goller

That staff be directed to communicate to the Local Boards and Shared Service Agencies that Council expects their business planning and budget development to be aligned with the City's methodology (separating investment for maintaining current service, investment to maintain current service for a growing community, and investment for service enhancements) and that investment in maintaining current services to a growing community is aligned to their proportionate share of property tax assessment growth as a benchmark to ensuring service growth investment is not out pacing taxation revenue growth over-time.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

## 9. By-laws

Moved By Councillor Allt Seconded By Councillor Hofland

That By-laws numbered (2021)-20651 to (2021)-20656, inclusive, and (2021)-20660 are hereby passed, as amended.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

## 10. Adjournment

Moved By Councillor Allt Seconded By Councillor Hofland

That the meeting be adjourned (10:24 p.m.).

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

Mayor Guthrie

Dylan McMahon - Deputy City Clerk