



Minutes of Committee of the Whole Meeting

April 4, 2022, 1:00 p.m.

Council Chambers

Guelph City Hall, 1 Carden Street

Council:

Mayor C. Guthrie
Councillor P. Allt
Councillor B. Bell
Councillor C. Billings
Councillor L. Caron
Councillor C. Downer
Councillor D. Gibson
Councillor R. Goller
Councillor J. Gordon
Councillor J. Hofland
Councillor M. MacKinnon
Councillor D. O'Rourke
Councillor M. Salisbury

Staff:

S. Stewart, Chief Administrative Officer
C. Clack-Bush, Deputy Chief Administrative Officer, Public Services
J. Holmes, Deputy Chief Administrative Officer, Infrastructure, Development and Enterprise Services
T. Lee, Deputy Chief Administrative Officer, Corporate Services
T. Baker, General Manager, Finance/City Treasurer
G. Matthews, General Manager, Parks
J. Regan, General Manager, Economic Development and Tourism
J. Rose, General Manager, Environmental Services
W. Galliher, Manager, Water Services
L. Jefferson, Manager, Park and Trail Development
S. O'Brien, General Manager, City Clerk's Office/City Clerk
D. McMahon, Manager, Legislative Services/Deputy Clerk

E. Barber, Board and Committee Coordinator
J. da Silva, Council and Committee Coordinator
A. Sandor, Council and Committee Assistant

1. Call to Order - Councillor O'Rourke

1.1 Disclosure of Pecuniary Interest and General Nature Thereof

There were no disclosures.

2. Staff Recognitions

2.1 Professional Scrum Master I Certification

Councillor O'Rourke presented the following staff recognition:

Olubanke Olujide, Project Specialist, Engineering and Transportation Services

2.2 Lieutenant Governor's Ontario Heritage Award for Excellence in Conservation for The Adaptive Reuse of the F.M. Woods Waterworks Building

Councillor O'Rourke presented the following staff recognitions:

Emily Stahl, Manager, Technical Services, Water Services

Robin Puskas, Project Manager, Water Services

Angela VanderGugten, Water Operations Technician, Water Services

Jean Starchuk, Project Manager, Facilities and Energy Management

2.3 Emergency Operations Control Group

Mayor Guthrie provided a summary of the work done by the Emergency Operations Control Group during the COVID-19 pandemic and recognized the following staff recognitions:

Alison Springate, Andrea Ninacs (Guelph Police Services), Antti Vilkkio, Brendan Macmullin, Mayor Cam Guthrie, Chris Beveridge (Wellington Dufferin Guelph Public), Christopher Cooper, Colleen Clack-Bush, Dan Atkins (Guelph Public Library), Daryl Goetz (Guelph Police Services), Dave Elloway, Doug Godfrey, Gavin Webb (Guelph General Hospital), Gord Cobey (Guelph Police Services), Jayne Holmes, Jessie Finkelberg, Kate Wagler, Katie Duncan, Laura Mousseau, Leanne Swantko, Lester Tang (Guelph Police Services), Mark Ellis, Nicola Mercer (Wellington

Dufferin Guelph Public), Ross Kirkconnell (Guelph Family Health Team), Ryan Schubert, Stacey Hare, Stephen Dewar, Stephen O'Brien, Steve Goode, Steve Kraft (Guelph Public Library), Susan O'Toole, Tammy Smits (Guelph Police Services), Tara Baker, Tara Sprigg, Trevor Lee.

- 3. Service Area - Infrastructure, Development and Enterprise Services**
- 4. Consent Agenda - Infrastructure, Development and Enterprise Services**

The following item was extracted:

2021 Water Services' Annual Report and Summary Report - 2022-107

4.1 Waste Resources Innovation Centre Public Liaison Committee Terms of Reference - 2022-106

Moved By Councillor Hofland
Seconded By Mayor Guthrie

1. That the proposed revisions to the Waste Resource Innovation Centre Public Liaison Committee Terms of Reference be approved.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

5. Items for Discussion - Infrastructure, Development and Enterprise Services

5.1 2021 Water Services' Annual Report and Summary Report - 2022-107

Moved By Mayor Guthrie
Seconded By Councillor Hofland

1. That Guelph City Council approves the 2021 Water Services' Annual Report and Summary Report.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

5.2 Solid Waste Management Master Plan Recommendations - 2022-127

Jayne Holmes, Deputy Chief Administrative Officer, Infrastructure, Development and Enterprise Services, provided opening remarks.

Jennifer Rose, General Manager, Environmental Services, provided a summary of the Solid Waste Management Master Plan alignment to the Master Plan and explained staff's recommendations.

Main Motion

Moved By Councillor Allt

Seconded By Councillor Caron

1. That the following recommendations outlined in the Solid Waste Management Master Plan (SWMMP) dated April 4, 2022, be approved:
 - a. The phased approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law
 - b. The waste collection service levels for the Industrial, Commercial, and Institutional (IC&I) sector, as well as the applicable changes to the Waste Management By-law
 - c. The remaining recommendations outlined in Attachment 1.
2. That City Council extend their appreciation to the members of the SWMMP Public Advisory Committee for their efforts and dedication over the past two years and formally disband the SWMMP Public Advisory Committee.

First Amendment

Moved By Councillor Billings

Seconded By Councillor Gibson

- a. The **phase 1 approach** to the reduction of single-use items, and the applicable changes to the Waste Management By-law.

- b. **The phase 2 approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law.**
- c. The waste collection service levels for the Industrial, Commercial, and Institutional (IC&I) sector, as well as the applicable changes to the Waste Management By-law.
- d. The remaining recommendations outlined in Attachment 1.

Mayor Guthrie raised a point of order. Mayor Guthrie requested clarification on the motion. Councillor Billing explained the intent of the motion.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

Second Amendment

Moved By Councillor MacKinnon

Seconded By Councillor Goller

e. In phase 2, the fees shall be as follows:

i) \$1 for disposable cups

Voting in Favour: (5): Councillor Bell, Councillor Downer, Councillor Goller, Councillor Gordon, and Councillor MacKinnon

Voting Against: (8): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Gibson, Councillor Hofland, Councillor O'Rourke, and Councillor Salisbury

Defeated (5 to 8)

Third Amendment

Moved By Mayor Guthrie

Seconded By Councillor Caron

- a. The phase 1 approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law.

- b. **That prior to the implementation of** the phase 2 approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law, **that staff create further engagement opportunities for citizen and business feedback and report back to Council for further consideration.**
- c. The waste collection service levels for the Industrial, Commercial, and Institutional (IC&I) sector, as well as the applicable changes to the Waste Management By-law.
- d. The remaining recommendations outlined in Attachment 1

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

Fourth Amendment

Moved By Mayor Guthrie

Seconded By Councillor Caron

3. That staff be directed to implement phase one of the solid waste master plan for January 1st, 2023.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

Chair O'Rourke indicated that clauses would be voted on separately as per Councillor's Billing's request.

Main Motion as Amended

Moved By Councillor Allt

Seconded By Councillor Caron

- 1. That the following recommendations outlined in the Solid Waste Management Master Plan (SWMMP) dated April 4, 2022, be approved:
 - a. The phase 1 approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law.

- b. That prior to the implementation of the phase 2 approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law, that staff create further engagement opportunities for citizen and business feedback and report back to Council for further consideration.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

- c. The waste collection service levels for the Industrial, Commercial, and Institutional (IC&I) sector, as well as the applicable changes to the Waste Management By-law.

Voting in Favour: (10): Mayor Guthrie, Councillor Allt, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor O'Rourke

Voting Against: (3): Councillor Bell, Councillor Billings, and Councillor Salisbury

Carried (10 to 3)

- d. The remaining recommendations outlined in Attachment 1.

Voting in Favour: (10): Mayor Guthrie, Councillor Allt, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Voting Against: (3): Councillor Bell, Councillor Billings, and Councillor Gibson

Carried (10 to 3)

2. That City Council extend their appreciation to the members of the SWMMP Public Advisory Committee for their efforts and dedication over the past two years and formally disband the SWMMP Public Advisory Committee.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

3. That staff be directed to implement phase one of the solid waste master plan for January 1st, 2023.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

7. Service Area - Governance

Mayor Guthrie assumed the role of Chair.

8. Items for Discussion - Governance

8.1 Guelph. Future Ready 2021 Progress Report - 2022-105

Scott Stewart, Chief Administrative Officer, provided opening remarks to the Guelph. Future Ready 2021 Progress Report.

Jayne Holmes, Deputy Chief Administrative Officer, Infrastructure, Development and Enterprise Services, provided a progress report on the Building Our Future priority area.

Trevor Lee, Deputy Chief Administrative Officer, Corporate Services, provided a progress report on the Working Together for Our Future priority area.

Colleen Clack-Bush, Deputy Chief Administrative Officer, Public Services, provided a progress report on the Navigating our Future and Building Our Future priority area.

Scott Stewart, Chief Administrative Officer, provided closing remarks to the Guelph. Future Ready 2021 Progress Report and thanked staff for the work done.

Moved By Councillor Gibson
Seconded By Councillor Hofland

1. That the Guelph. Future Ready 2021 Progress Report, dated April 4, 2022, be received.

Voting in Favour: (13): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, Councillor O'Rourke, and Councillor Salisbury

Carried (13 to 0)

Council recessed at 3:45 p.m. and reconvened at 3:56 p.m.

10. Service Area - Corporate Services

Councillor Goller assumed the role of Chair

11. Items for Discussion - Corporate Services

11.1 Inflationary Financial Impact Strategy - 2022-118

Tara Baker, General Manager, Finance/City Treasurer, provided opening remarks, outlined financial changes and trends, and explained the recommendation included in the staff report.

The following delegates spoke to this item:

Susan Watson

Lin Grist

Ron East

Moved By Mayor Guthrie

Seconded By Councillor Hofland

1. That staff be given the authority, until the approval of the 2024 capital budget, to address capital project inflationary price increases through the prioritization of capital projects, within the current approved capital expenditure budgets, in accordance with the methodology as described in Report 2022-118 Inflationary Financial Impact Strategy.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor O'Rourke

Voting Against: (2): Councillor Bell, and Councillor Salisbury

Carried (11 to 2)

Councillor Caron raised a point of order. Councillor Caron raised concerns that Councillor Gibson's question to staff was political. Councillor Gibson rephrased his question to staff.

Councillor Bell raised a point of order. Councillor Bell raised concerns regarding Mayor Guthrie's remarks when comparing budget items and magnitude of items. Chair Goller asked Mayor Guthrie to rephrase his comments.

13. Service Area - Public Services

Councillor MacKinnon assumed the role of Chair

14. Items for Discussion - Public Services

14.1 Park Plan - 2022-96

Colleen Clack-Bush, Deputy Chief Administrative Officer, Public Services, provided opening remarks and explained how it fits within the Guelph Strategic Plan.

Gene Matthews, General Manager, Parks, provided information on the background and explained the vision of the Park Plan.

Luke Jefferson, Manager, presented an overview of the Park Plan, key findings of the park service level assessment, and strategic directions for Guelph's park system.

The following delegates spoke to this item:

Susan Watson

Lin Grist

Ron East

Main Motion

Moved By Councillor Goller

Seconded By Councillor Gordon

1. That the Park Plan dated February 2022, included as Attachment-1 to this report, and the proposed actions and recommendations noted within the plan be approved.
2. That the use of the alternative rate prescribed in the Official Plan be retained as a necessary and appropriate means of calculating parkland dedication to support the City's parkland needs.

Moved By Mayor Guthrie

Seconded By Councillor O'Rourke

That Section 4.14 (a) and (b) of the Procedural By-law be invoked to allow the Committee of the Whole meeting to continue past 8:00 p.m.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor O'Rourke

Carried (11 to 0)

First Amendment

Moved By Councillor Caron

Seconded By Councillor Allt

1. That the Park Plan dated February 2022, included as Attachment-1 to this report be approved.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor O'Rourke

Carried (11 to 0)

Main Motion as Amended

Moved By Councillor Goller

Seconded By Councillor Gordon

1. That the Park Plan dated February 2022, included as Attachment-1 to this report be approved.
2. That the use of the alternative rate prescribed in the Official Plan be retained as a necessary and appropriate means of calculating parkland dedication to support the City's parkland needs.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor O'Rourke

Carried (11 to 0)

Additional Motion

Moved By Councillor Caron

Seconded By Councillor Allt

That staff provide additional information on a wider range of funding scenarios, including both the alternative rate and the maximum rate allowable under the Planning Act, and

That Council direct staff to investigate utilization of green municipal bonds as a debt financing tool as an alternative to traditional debentures.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor O'Rourke

Carried (11 to 0)

16. Adjournment

Moved By Councillor Goller

Seconded By Councillor Billings

That the meeting be adjourned. (8:20 p.m.)

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, Councillor MacKinnon, and Councillor O'Rourke

Carried (11 to 0)

Mayor Guthrie

Stephen O'Brien - City Clerk