



Minutes of Guelph City Council

April 25, 2022, 6:00 p.m.

Council Chambers

Guelph City Hall, 1 Carden Street

Council: Mayor C. Guthrie
Councillor P. Allt
Councillor B. Bell
Councillor C. Billings
Councillor L. Caron
Councillor C. Downer
Councillor D. Gibson
Councillor R. Goller
Councillor J. Gordon
Councillor J. Hofland
Councillor M. MacKinnon

Absent: Councillor D. O'Rourke
Councillor M. Salisbury

Staff: C. Clack-Bush, Deputy Chief Administrative Officer, Public Services
J. Holmes, Deputy Chief Administrative Officer, Infrastructure, Development and Enterprise Services
T. Lee, Deputy Chief Administrative Officer, Corporate Services
T. Baker, General Manager, Finance/City Treasurer
G. Matthews, General Manager, Parks
S. O'Brien, General Manager, City Clerk's Office/City Clerk
J. Rose, General Manager, Environmental Services
L. Jefferson, Manager, Park and Trail Development
E. Barber, Board and Committee Coordinator
J. da Silva, Council and Committee Coordinator
T. Di Lullo, Council and Committee Coordinator
C. Murray-Sprague, Legislative Coordinator

1. Call to Order

Chair Downer called the meeting to order. (6:00 p.m.)

2. Authority to move into closed meeting

Moved By Councillor Hofland

Seconded By Councillor Goller

That the Council of the City of Guelph now hold a meeting that is closed to the public, pursuant to Section 239 (2)(e) and (f) of the Municipal Act relating to litigation or potential litigation, including matters before administrative tribunals, affecting the municipality or local board; and advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

Voting in Favour: (10): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (10 to 0)

The following items were considered:

2.1 Disclosure of Pecuniary Interest and General Nature Thereof (closed items)

2.2 Confirmation of Minutes for the closed Council meetings held February 28, 2022

2.3 264 Crawley Road - Ontario Land Tribunal Update - 2022-171

3. Open Meeting – 6:30 p.m.

Chair Downer called the meeting to order. (6:30 p.m.)

3.4 Disclosure of Pecuniary Interest and General Nature Thereof

There were no disclosures.

3.5 Closed Meeting Summary

Chair Downer spoke regarding the matter discussed in closed session and identified the following:

264 Crawley Road - Ontario Land Tribunal Update - 2022-171

Chair Downer advised that Council received information and staff were given direction regarding this matter.

4. Confirmation of Open Minutes

Moved By Councillor Hofland

Seconded By Councillor Allt

That the minutes of the open Committee of the Whole Meeting held March 7, 2022 and Council Meetings held March 21, 28, and 30, 2022 be confirmed as recorded and without being read.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (11 to 0)

5. Committee of the Whole Consent Report

The following items were extracted:

Solid Waste Management Master Plan Recommendations - 2022-127

Inflationary Financial Impact Strategy - 2022-118

Moved By Councillor Billings

Seconded By Mayor Guthrie

That the balance of the April 25, 2022 Committee of the Whole Consent Agenda as identified below be adopted:

5.1 Waste Resources Innovation Centre Public Liaison Committee Terms of Reference - 2022-106

1. That the proposed revisions to the Waste Resource Innovation Centre Public Liaison Committee Terms of Reference be approved.

5.2 2021 Water Services' Annual Report and Summary Report - 2022-107

1. That Guelph City Council approves the 2021 Water Services' Annual Report and Summary Report.

5.3 Guelph. Future Ready 2021 Progress Report - 2022-105

1. That the Guelph. Future Ready 2021 Progress Report, dated April 4, 2022, be received.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (11 to 0)

6. Items for Discussion

6.1 Park Plan - 2022-96

Colleen Clack-Bush, Deputy Chief Administrative Officer, provided opening remarks and explained the purpose of the Park Plan and its relationship to updates to the Parkland Dedication By-law.

The following delegates spoke on the item:

Morgan Dandie-Hannah

Susan Watson

Laura Murr

Pia Muchaal

Tanya Gevaert

John Farley

Main Motion

Moved By Councillor Hofland

Seconded By Councillor Goller

1. That the Park Plan dated February 2022, included as Attachment-1 to this report be approved.
2. That the use of the alternative rate prescribed in the Official Plan be retained as a necessary and appropriate means of calculating parkland dedication to support the City's parkland needs.
3. That staff provide additional information on a wider range of funding scenarios, including both the alternative rate and the maximum rate allowable under the Planning Act, and
4. That Council direct staff to investigate utilization of green municipal bonds as a debt financing tool as an alternative to traditional debentures.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (11 to 0)

Additional Motion

Moved By Mayor Guthrie

Seconded By Councillor Goller

That staff be directed to report back to Council on the potential of a parks citizen committee, including a draft terms of reference for Council consideration during the update of the parks and recreation master plan.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (11 to 0)

6.2 Solid Waste Management Master Plan Recommendations - 2022-127

Jayne Holmes, Deputy Chief Administrative Officer, Infrastructure, Development and Enterprise Services, provided an update on concerns received from the Accessibility Advisory Committee regarding the proposed ban on plastic straws.

Main Motion

Moved By Councillor Hofland

Seconded By Councillor Allt

1. That the following recommendations outlined in the Solid Waste Management Master Plan (SWMMP) dated April 4, 2022, be approved:
 - a. The phase 1 approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law.
 - b. That prior to the implementation of the phase 2 approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law, that staff create further

engagement opportunities for citizen and business feedback and report back to Council for further consideration.

- c. The waste collection service levels for the Industrial, Commercial, and Institutional (IC&I) sector, as well as the applicable changes to the Waste Management By-law.
 - d. The remaining recommendations outlined in Attachment 1.
2. That City Council extend their appreciation to the members of the SWMMP Public Advisory Committee for their efforts and dedication over the past two years and formally disband the SWMMP Public Advisory Committee.
 3. That staff be directed to implement phase one of the solid waste master plan for January 1st, 2023.

First Amendment

Moved By Councillor Gibson

Seconded By Councillor Hofland

- e. That plastic straws be exempt from the Phase 1 ban on single use items and that staff consult further with stakeholders for feedback and report back to Council for further consideration in Phase 2 during Q1 2024.

Voting in Favour: (2): Councillor Gibson, and Councillor Hofland

Voting Against: (9): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, and Councillor MacKinnon

Defeated (2 to 9)

Second Amendment

Moved By Councillor MacKinnon

Seconded By Councillor Goller

- e. That the Single Use Items by-law, as outlined in attachment 3, include a definition for "Single-Use Beverage Cup" being "a cup made from any material that is not 100% recyclable by the City, and that is used to serve a beverage and ordinarily or customarily used for its intended purpose only once before being disposed as solid waste"; and

- f. That the by-law requires that every business or licensee shall charge at least one dollar for every Single-Use Beverage Cup distributed to a customer.

It was requested that the clauses in the amendment be voted on separately.

- e. That the Single Use Items by-law, as outlined in attachment 3, include a definition for "Single-Use Beverage Cup" being "a cup made from any material that is not 100% recyclable by the City, and that is used to serve a beverage and ordinarily or customarily used for its intended purpose only once before being disposed as solid waste".

Voting in Favour: (4): Councillor Bell, Councillor Downer, Councillor Goller, and Councillor MacKinnon

Voting Against: (7): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Gibson, Councillor Gordon, and Councillor Hofland

Defeated (4 to 7)

- f. That the by-law requires that every business or licensee shall charge at least one dollar for every Single-Use Beverage Cup distributed to a customer.

Voting in Favour: (3): Councillor Bell, Councillor Goller, and Councillor MacKinnon

Voting Against: (8): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Gordon, and Councillor Hofland

Defeated (3 to 8)

Third Amendment

Moved By Mayor Guthrie

Seconded By Councillor Gordon

That staff engage with the accessibility committee for further consideration of the elimination of plastic straws and that both staff and the accessibility committee recommendations come forward prior

to implementation By-law in September 2022, with a start date of January 1, 2023.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (11 to 0)

Fourth Amendment

Moved By Councillor MacKinnon

Seconded By Councillor Goller

That Section 8.1.2 of Attachment 1 in Staff report number 2022-127, dated April 4, 2022, be amended as follows:

Plastic straws (available on demand and exempt from the ban in places like hospitals).

Mayor Guthrie raised a point of order suggesting that the proposed amendment was contrary to the previous amendment. Chair Downer ruled that the amendment was in order.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (11 to 0)

Fifth Amendment

Moved By Councillor Billings

Seconded By Mayor Guthrie

- b. That prior to the **approval and** implementation of the phase 2 approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law, that staff create further engagement opportunities for citizen and business feedback and report back to Council for further consideration.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (11 to 0)

It was requested that clause e) be voted on separately.

Main Motion as Amended

Moved By Councillor Hofland

Seconded By Councillor Allt

1. That the following recommendations outlined in the Solid Waste Management Master Plan (SWMMP) dated April 4, 2022, be approved:

- a. The phase 1 approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law.
- b. That prior to the approval and implementation of the phase 2 approach to the reduction of single-use items, and the applicable changes to the Waste Management By-law, that staff create further engagement opportunities for citizen and business feedback and report back to Council for further consideration.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (11 to 0)

- c. The waste collection service levels for the Industrial, Commercial, and Institutional (IC&I) sector, as well as the applicable changes to the Waste Management By-law.

Voting in Favour: (9): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Voting Against: (2): Councillor Bell, and Councillor Gibson

Carried (9 to 2)

- d. That Section 8.1.2 of Attachment 1 in staff report number 2022-127, dated April 4, 2022, be amended as follows:
Plastic straws (available on demand and exempt from the ban in places like hospitals).

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (11 to 0)

- e. The remaining recommendations outlined in Attachment 1.

Voting in Favour: (9): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Voting Against: (2): Councillor Billings, and Councillor Gibson

Carried (9 to 2)

2. That City Council extend their appreciation to the members of the SWMMP Public Advisory Committee for their efforts and dedication over the past two years and formally disband the SWMMP Public Advisory Committee.
3. That staff be directed to implement phase one of the solid waste master plan for January 1st, 2023.
4. That staff engage with the accessibility committee for further consideration of the elimination of plastic straws and that both staff and the accessibility committee recommendations come forward prior to implementation By-law in September 2022, with a start date of January 1, 2023.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (11 to 0)

6.3 Inflationary Financial Impact Strategy - 2022-118

Councillor Caron raised a point of privilege in response to statements made by Councillor Bell regarding staff. Chair Downer asked Councillor Bell to provide further clarification and ruled that the statements did not impugn the reputation of staff.

Councillor Gibson left the meeting. (9:20 p.m.)

Moved By Councillor Allt

Seconded By Mayor Guthrie

1. That staff be given the authority, until the approval of the 2024 capital budget, to address capital project inflationary price increases through the prioritization of capital projects, within the current approved capital expenditure budgets, in accordance with the methodology as described in Report 2022-118 Inflationary Financial Impact Strategy.

Voting in Favour: (9): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Voting Against: (1): Councillor Bell

Carried (9 to 1)

7. By-laws

Moved By Councillor Gordon

Seconded By Councillor Goller

That By-laws numbered (2022)-20704, (2022)-20706 to (2022)-20708, (2022)-20710 and (2022)-20711 are hereby passed.

Voting in Favour: (10): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (10 to 0)

8. Mayor's Announcements

There were no announcements.

9. Adjournment

Moved By Councillor Goller

Seconded By Councillor Hofland

That the meeting be adjourned. (9:25 p.m.)

Voting in Favour: (10): Mayor Guthrie, Councillor Allt, Councillor Bell, Councillor Billings, Councillor Caron, Councillor Downer, Councillor Goller, Councillor Gordon, Councillor Hofland, and Councillor MacKinnon

Carried (10 to 0)

Mayor Guthrie

Stephen O'Brien - City Clerk