# Committee of Adjustment Comments from Staff, Public and Agencies



# **Application Details**

Application Number: A-95/24

Location: 39 Hayes Avenue

Hearing Date: February 13, 2025 (deferred from December 12, 2024

hearing)

Owner: North Peak Investments Inc.

Agent: Jolene Grossi, North of Design Ltd.

Official Plan Designation: Low Density Residential

Zoning Designation: Low Density Residential (RL.2) Zone

# **By-Law Requirements:**

The property is located in Low Density Residential 2 (RL.2) Zone. Variances from Section 5.9(a) and (b), and Table 6.3 of Zoning By-law (2023)-20790, as amended, are being requested. The By-law requires:

- a minimum of 20% of the total required parking spaces for multi-unit buildings with 3 or more dwelling units and mixed use buildings on lots identified with a (PA) suffix shall be provided as electric vehicle parking spaces;
- a minimum of 80% of total required parking spaces for multi-unit buildings with 3 or more dwelling units, townhouse – cluster, stacked, stacked back-to-back, and mixed-use buildings shall be provided as designed electric vehicle parking spaces;
- c) a minimum interior yard setback of 1.2 metres; and
- d) that for lots within the Older Built-Up Area Overlay, the minimum exterior side yard setback is the average of the established setbacks of the immediately adjacent lots, and where there is only one immediately adjacent lot or where the average of the setbacks of the adjacent lots cannot be determined, the minimum setback shall be 6 metres.

**Request:** The applicant is seeking relief from the requirements of Zoning By-law (2023)- 20790, as amended, to permit:

- a) 0 electric vehicle parking spaces;
- b) 0 designed electric vehicle parking spaces;
- c) a minimum interior yard setback of 1.2 metres for the proposed triplex; and

d) a minimum exterior yard setback of 3 metres for the proposed triplex.

### **Staff Recommendation**

## **Approval with Conditions**

### **Recommended Conditions**

### **Engineering Services**

- 1. That prior to the issuance of building permit, the owner(s) shall provide to the City, to the satisfaction of the General Manager/City Engineer, a stormwater management and functional servicing report for the lot that has been prepared in accordance with the City of Guelph's Development Engineering Manual.
- 2. That prior to the issuance of building permit, the owner(s) shall submit an SSQ in accordance with Appendix A of City's Guidelines for Development of Contaminated or Potentially Contaminated Sites to the satisfaction of the General Manager/ City Engineer.

#### **Comments**

### **Planning Services**

The subject property is designated as "Low Density Residential" in the Official Plan. The "Low Density Residential" land use designation permits a range of housing types within the built-up area of the City, including single detached dwellings, duplexes, and multiple unit residential buildings. The proposed variances would facilitate the development of a permitted triplex per the land use designation. The City's Official Plan also outlines 11 criteria for intensification proposals such as this one in section 9.3.1.1. Below is an evaluation of each of the 11 criteria:

1. Building form, scale, height, setbacks, massing, appearance and siting are compatible in design, character and orientation with buildings in the immediate vicinity.

"Compatible" development does not mean identical or even necessarily similar to the existing development in the immediate vicinity. "Compatible" development should fit into the neighbourhood without having a significant impact on the neighbouring properties that would impact their ability to use their property. The proposed triplex is a permitted residential use in the RL.2 Zone as approved by City Council. The anticipated height of the triplex, 3 storeys, is permitted in the Zoning By-law and does not impede the enjoyment of the predominantly 1 to 2 storey residential neighbourhood. Elevation drawings of the triplex were provided indicating the general aesthetic design of the building to be in line with the current neighbourhood and would not impact the use of adjacent residential lands. In the opinion of staff, the building form,

scale, height, massing, and general siting of the proposed development is compatible in design, character and orientation with the buildings in the immediate vicinity.

# 2. Proposals for residential lot infill will be compatible with the general frontage of lots in the immediate vicinity.

The triplex has frontage along Hayes Avenue for unit 1, with unit 2 and 3 facing onto the public laneway. The frontage along Hayes Avenue from unit 1 is in line with the existing surrounding residential dwellings, set back 6 metres from the street whereas most of the nearby properties are setback approximately 2 to 4 metres, with the two adjacent properties closer to 5 metres. The triplex extends across most of the width of the frontage, ensuring that the street face is reinforced by the building facade.

3. The residential development can be adequately served by local convenience and neighbourhood shopping facilities, schools, trails, parks, recreation facilities and public transit.

The proposed development is within 800 metres (a 10-minute walk) of parks, a school, and shopping areas including a grocery store. There are several bus stops along York Road which is connected to Hayes Avenue.

4. Vehicular traffic generated from the proposed development will not have an unacceptable impact on the planned function of the adjacent roads and intersections.

Engineering staff have reviewed the proposal and did not have any concerns with the potential traffic generated by the proposed development.

5. Vehicular access, parking and circulation can be adequately provided and impacts mitigated.

The proposed development can accommodate 3 parking spaces on the lot. This meets the minimum parking requirements for the triplex outlined in the Zoning By-law and approved by City Council.

6. That adequate municipal infrastructure, services and amenity areas for residents can be provided.

Engineering staff have included conditions requiring a stormwater management and functional servicing report to be prepared to the satisfaction of the General Manager and/or City Engineer prior to the issuance of building permit to address any potential concerns.

7. Surface parking and driveways shall be minimized.

The proposed driveway conforms with the maximum driveway width requirements in the 2023 Zoning By-law.

8. Development shall extend, establish or reinforce a publicly accessible street grid network to ensure appropriate connectivity for pedestrians, cyclist and vehicular traffic, where applicable.

The development does not alter the existing street grid network.

Impacts on adjacent properties are minimized in relation to grading, drainage, location of service areas and microclimatic conditions, such as wind and shadowing.

Engineering staff have reviewed the proposal and did not have any concerns further to the conditions recommended.

10. The development addresses public safety, identified public views and accessibility to open space, parks, trails and the Natural Heritage System, where applicable.

There are no public safety concerns or accessibility to natural heritage concerns with the proposal.

11. The conservation and integration of cultural heritage resources, including identified key public views can be achieved subject to the provisions of the Cultural Heritage Resources Section of this Plan.

The proposal has no impact on cultural heritage.

As the proposal would facilitate a permitted use within the Low Density Residential land use designation, and satisfies the above intensification criteria, staff are satisfied that the proposal conforms with the intent of the Official Plan.

The subject property is zoned "Low Density Residential 2" (RL.2) according to Zoning By-law (2023)-20790, which permits small multi-unit residential buildings including triplexes. Four variances are requested to permit the triplex, described below from a) to d).

### Variances a) and b)

The first two variances are to permit a provision of 0 electric vehicle parking spaces and 0 designed electric vehicle parking spaces. The Zoning By-law requires per Section 5.9 (a) that at least 20 percent of the total spaces to be provided as electric vehicle spaces, and in Section 5.9 (b) that at least 80 percent of the total spaces to be provided as designed electric vehicle parking spaces, respectively, for buildings with 3 or more units. Given the relatively low number of parking spaces proposed (3 in total) compared to a larger development with more than 3 dwelling units, staff do not have concerns with providing zero of the required electric vehicle type spaces.

# Variance c)

The third variance is to permit a minimum interior yard setback of 1.2 metres, which is the same as the minimum required setback in Table 6.3 Row C of the Low Density Residential 2 Zone. While the minimum requirement is being met, the Table 6.3 Row C provision is under appeal and therefore requires a technical minor variance to be brought into effect. Staff have no concerns with this variance as it would be in conformity with the Zoning By-law provision as originally approved by City Council back in April 2023.

### Variance d)

The fourth variance is to permit an exterior side yard setback of 3.0 metres, whereas the requirement is the average of the immediately adjacent lots or 6.0 metres where this cannot be determined. The intent of an exterior side yard setback is to ensure development is appropriately spaced from the public right of way and neighboring built form, to provide opportunities for landscaping, and to mitigate overdevelopment and preserve privacy towards adjacent properties. In the opinion of staff, the proposed reduction from 6.0 metres to 3.0 metres is still adequate in meeting the intent of the exterior side yard setback, given that the public laneway adds additional spacing to the adjacent properties and there is no intrusion into the required sight line triangle. Staff note the application was previously deferred at the December 12, 2024 hearing as the original application had requested 1.2 metres, which caused the building to intrude into the sight line triangle located on the corner of the public laneway and Hayes Avenue. The applicant has revised the application to no longer require any variance to be within the sight line triangle.

The proposed triplex is in line with the intensification criteria and intent of the Official Plan. Staff find the proposed variances to be supportable with the intent of the Zoning By-law. Staff note the applicant has revised the application to bring variance d) closer in conformity with the Zoning By-law and have eliminated a previous additional variance to be within the required sight line triangle. Staff are therefore satisfied the intent of the Zoning By-law is being met.

Likewise, staff are satisfied that the proposal is minor in nature and desirable for the appropriate development of the land. The proposed triplex is a residential use in residentially designated and zoned lands and provides an opportunity for gentle intensification in an existing neighbourhood. Staff recommend approval of the application.

# **Engineering Services**

Engineering has reviewed the variance application and recommends adding the above noted conditions. We agree with the recommendations made by Planning and Building staff.

# **Building Services**

The subject property is zoned Low Density Residential 2 (RL.2) and is within the Older Built-up Area Overlay under Council approved Comprehensive Zoning By-law (2023)-2079, as amended. The RL.2 zone permissions include a single detached dwelling, semi-detached dwelling and a triplex. The applicant is proposing a triplex and is requesting to have 0 EV ready and designed parking spaces, an exterior side yard of 1.2 metres where a minimum 6m exterior side yard is required. The 1.2m interior side yard setback request is to bring an appealed regulation into effect.

A driveway sightline triangle is illustrated in green and there is no building obstruction. The parking spaces require a 6m aisle for the vehicles to access the spaces, therefore the green triangle area cannot count towards the required 35 percent landscaped open space.

Since this application has been submitted, By-law Number (2024)-21024 was passed by Council December 10, 2024. No appeals were received and the By-law is in full effect. It amends Comprehensive Zoning By-law (2023)- 20790, as amended, to permit up to four dwelling units on low density residential lots through changes to additional dwelling unit regulations and allows for fourplexes. Parking space dimensions were updated through this By-law and triplexes now require a minimum width of 2.75m, increased from the previous required 2.5m width. The applicant will be required to adjust the parking space with accordingly for building permit.

A building permit is required prior to any demolition/construction, at which time requirements under the Ontario Building Code will be reviewed. Each dwelling unit must have an individual living and dining room space or a combined living/dining room space with a minimum area identified in 9.5.3.A and 9.5.3.B. of Div. B of the OBC. The Common Area shall be labeled as Living/Dining area and a minimum window area is required for the living/dining area as per 9.7.2.3. of Div. B of the OBC. The applicant shall be aware that a lodging house is not permitted in a triplex building.

Building Services supports Planning and Engineering recommendations.

### Comments from the Public

None

## **Contact Information**

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