



Minutes of Guelph City Council

**March 25, 2025, 9:30 a.m.
Council Chambers
Guelph City Hall, 1 Carden Street**

Council: Mayor C. Guthrie
Councillor P. Allt
Councillor C. Billings
Councillor L. Busuttil
Councillor L. Caron
Councillor E. Caton
Councillor K. Chew
Councillor C. Downer
Councillor D. Gibson
Councillor R. Goller
Councillor C. Klassen
Councillor M. Richardson

Absent: Councillor D. O'Rourke

Staff: T. Baker, Chief Administrative Officer
C. Clack-Bush, Deputy Chief Administrative Officer, Public Services
J. Holmes, Deputy Chief Administrative Officer, Infrastructure, Development and Environment
T. Lee, Deputy Chief Administrative Officer, Corporate Services
T. Gayman, General Manager, Engineering and Transportation Services
S. Anderson, Manager, Transportation Engineering
L. Fridman, Supervisor, Road Safety
D. McMahon, Acting General Manager, City Clerk's Office/City Clerk
C. Murray-Sprague, Election Coordinator
A. Sandor, Council and Committee Coordinator

2. Call to Order

Chair Busuttil called the meeting to order (9:30 a.m.).

3. Authority to move into closed meeting

Moved By Councillor Allt

Seconded By Councillor Caron

1. That the Council of the City of Guelph now hold a meeting that is closed to the public, pursuant to Section 239(2)(f) of the Municipal Act, regarding advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Klassen, and Councillor Richardson

Carried (12 to 0)

The following items were considered:

3.1 Call to Order (closed meeting)

3.3 Confirmation of Closed Minutes

3.4 Municipal Franchise Agreement with Enbridge – Legal Update , 2025-127

4. Closed Meeting Summary

Chair Busuttil noted the following:

Municipal Franchise Agreement with Enbridge - Legal Update, 2025-127

Council received information and provided direction to staff.

5. Open Meeting – 10:00 a.m.

Chair Busuttil called the meeting to order (10:00 a.m.).

5.4 Disclosure of Pecuniary Interest and General Nature Thereof

There were no disclosures.

6. Confirmation of Open Minutes

Moved By Councillor Billings

Seconded By Councillor Downer

1. That the minutes of the open Council Meetings held February 11, 19, and 25, 2025, and the open minutes of the Committee of the Whole meeting held February 4, 2025 be confirmed as recorded and without being read.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Klassen, and Councillor Richardson

Carried (12 to 0)

7. Committee of the Whole Consent Report

The following item was extracted from the Committee of the Whole Consent Report:

Redesigning Advisory Committees of Council – Final Report, 2025-50

Moved By Councillor Allt

Seconded By Councillor Goller

1. That the March 25, 2025 Committee of the Whole Consent Agenda identified below be adopted.

7.1 2025 Property Tax Policy, 2025-89

1. That the 2025 City of Guelph property tax ratios and corresponding tax rates, as set out in Attachment-1 to the report 2025-89 titled 2025 Property Tax Policy dated March 4, 2025, be approved.

7.2 2025 Governance Review, 2025-44

1. That the Procedure By-law, included as Attachment-1 to report 2025-44, be approved.
2. That the Pregnancy and Parental Leave Policy, included as Attachment-4 to report 2025-44, be approved.

3. That the Public Notice Provisions Policy be updated as outlined in report 2025-44, to amend the definition of newspaper to include electronic publications.
4. That the Delegation of Authority By-law amendments, included in Attachment-5 to report 2025-44, be approved.

7.3 Single Use Items Strategy Phase 2 Reusable Containers, 2025-84

1. That the additional phase 2 recommendation for the Single-Use Items Reduction Strategy, as included in report 2025-84, dated March 4, 2025, be approved.
2. That the Single-Use Items By-law (2025) - 21033, as amended, be approved.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Klassen, and Councillor Richardson

Carried (12 to 0)

8. Items for Discussion

8.1 Redesigning Advisory Committees of Council – Final Report, 2025-50

Main Motion

Moved By Councillor Klassen

Seconded By Mayor Guthrie

1. That the Accessibility Advisory Committee Terms of Reference, included as Attachment-1 to report 2025-50, be approved.
2. That the Heritage Advisory Committee Terms of Reference, included as Attachment-2 to report 2025-50, be approved.
3. That the Planning, Environment and Water Advisory Committee Terms of Reference, included as Attachment-3 to report 2025-50, be approved.
4. That the Arts and Culture Advisory Committee Terms of Reference, included as Attachment-4 to report 2025-50, be approved.

5. That the Transportation Advisory Committee Terms of Reference, included as Attachment-5 to report 2025-50, be approved.
6. That the Economic Development and Tourism Advisory Committee Terms of Reference, included as Attachment-6 to report 2025-50, be approved, as amended.
7. That the Committee of Adjustment and Property Standards Committee Terms of Reference, included as Attachment-7 to report 2025-50, be approved, as amended.
8. That the Advisory Committee of Council - Administration Policy be repealed, as described in report 2025-50.
9. That the Advisory Committees of Council – Meeting Procedures, included as Attachment-8 to report 2025-50, be approved.
10. That the Advisory Committees of Council – Public Appointment Policy, included as Attachment-9 to report 2025-50, be approved.
11. That the following Advisory Committees of Council be dissolved, following the appointment of members to, and the first meeting of, the newly created Advisory Committees of Council:
 - a. Committee of Adjustment
 - b. Guelph Economic Development Advisory Committee
 - c. Guelph Museums Advisory Committee
 - d. Natural Heritage Advisory Committee
 - e. Planning Advisory Committee
 - f. Property Standards Committee
 - g. Public Art Advisory Committee
 - h. Tourism Advisory Committee
 - i. Transit Advisory Committee
 - j. Water Conservation and Efficiency Public Advisory Committee
12. That the Waste Resource Innovation Centre Public Liaison Committee be dissolved, following the appointment of members to, and the first meeting of, the newly created Planning, Environment and Water Advisory Committee and the approval of

the updated Public Liaison Committee Terms of Reference by the Ministry of the Environment, Conservation and Parks.

13. That the Municipal Property and Commemorative Naming Committee be dissolved, following its transition to an alternative form of community engagement.

Amendment to Main Motion

Moved By Councillor Caron

Seconded By Councillor Downer

1. That the Membership and Composition Section of the Heritage Advisory Committee terms of reference, included as Attachment-2 to report 2025-50, be amended to:

Committee members will bring a mix of lived and professional expertise, knowledge and interest related to:

And that the following areas of expertise/skill be added to the membership and composition:

- a. libraries, archives, heritage/history education
- b. Indigenous ecological/ancestral knowledge
- c. landscape architecture and/or natural heritage

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Klassen, and Councillor Richardson

Carried (12 to 0)

Main Motion as Amended

Moved By Councillor Klassen

Seconded By Mayor Guthrie

1. That the Accessibility Advisory Committee Terms of Reference, included as Attachment-1 to report 2025-50, be approved.
2. That the Heritage Advisory Committee Terms of Reference, included as Attachment-2 to report 2025-50, be approved, as amended.

3. That the Planning, Environment and Water Advisory Committee Terms of Reference, included as Attachment-3 to report 2025-50, be approved.
4. That the Arts and Culture Advisory Committee Terms of Reference, included as Attachment-4 to report 2025-50, be approved.
5. That the Transportation Advisory Committee Terms of Reference, included as Attachment-5 to report 2025-50, be approved.
6. That the Economic Development and Tourism Advisory Committee Terms of Reference, included as Attachment-6 to report 2025-50, be approved, as amended.
7. That the Committee of Adjustment and Property Standards Committee Terms of Reference, included as Attachment-7 to report 2025-50, be approved, as amended.
8. That the Advisory Committee of Council - Administration Policy be repealed, as described in report 2025-50.
9. That the Advisory Committees of Council – Meeting Procedures, included as Attachment-8 to report 2025-50, be approved.
10. That the Advisory Committees of Council – Public Appointment Policy, included as Attachment-9 to report 2025-50, be approved.
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 - b. Guelph Economic Development Advisory Committee
 - c. Guelph Museums Advisory Committee
 - d. Natural Heritage Advisory Committee
 - e. Planning Advisory Committee
 - f. Property Standards Committee
 - g. Public Art Advisory Committee
 - h. Tourism Advisory Committee

- i. Transit Advisory Committee
 - j. Water Conservation and Efficiency Public Advisory Committee
12. That the Waste Resource Innovation Centre Public Liaison Committee be dissolved, following the appointment of members to, and the first meeting of, the newly created Planning, Environment and Water Advisory Committee and the approval of the updated Public Liaison Committee Terms of Reference by the Ministry of the Environment, Conservation and Parks.
13. That the Municipal Property and Commemorative Naming Committee be dissolved, following its transition to an alternative form of community engagement.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Klassen, and Councillor Richardson

Carried (12 to 0)

8.2 Vision Zero Action Plan - 2025-12

The following delegate spoke:
Morgan Dandie

The following delegate did not speak:
Steven Petric

Main Motion

Moved By Councillor Allt
Seconded By Councillor Goller

1. That Vision Zero Guelph – Action Plan for Safe Streets, included as Attachment- 1, to the Infrastructure, Development & Environment Report 2025-12, dated March 4, 2025, be approved.
2. That the Community Safety Zone Policy, included as Attachment-3, to the Infrastructure, Development and Environment Services Report 2025-12, dated March 4, 2025, be approved and in effect as of July 1, 2025.
3. That staff be directed to bring forward a revised Traffic By-law, including Community Safety Zones and speed limits in preparation for future automated enforcement programs, as

outlined in report Infrastructure, Development and Environment 2025-12 dated March 4, 2025.

First Amendment to Main Motion

Moved By Mayor Guthrie

Seconded By Councillor Billings

1. That Action 4 of the Vision Zero Guelph - Action Plan for Safe Streets (Implement the Quality Transit Network, including the conversion of general traffic lanes to dedicated transit lanes), be amended to require City Council approval prior to implementation.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Klassen, and Councillor Richardson

Carried (12 to 0)

Second Amendment to Main Motion

Moved By Mayor Guthrie

Seconded By Councillor Klassen

1. That Action 57 of the Vision Zero Guelph - Action Plan for Safe Streets, be amended to add the words "and testing" as follows: "Review and support enhanced driver education, training initiatives and testing with the Ministry of Transportation".

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Klassen, and Councillor Richardson

Carried (12 to 0)

Main Motion as Amended

Moved By Councillor Allt

Seconded By Councillor Goller

1. That Vision Zero Guelph – Action Plan for Safe Streets, included as Attachment- 1, to the Infrastructure, Development & Environment Report 2025-12, dated March 4, 2025, be approved, as amended.

2. That the Community Safety Zone Policy, included as Attachment-3, to the Infrastructure, Development and Environment Services Report 2025-12, dated March 4, 2025, be approved and in effect as of July 1, 2025.
3. That staff be directed to bring forward a revised Traffic By-law, including Community Safety Zones and speed limits in preparation for future automated enforcement programs, as outlined in report Infrastructure, Development and Environment 2025-12 dated March 4, 2025.

Voting in Favour: (12): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, Councillor Klassen, and Councillor Richardson

Carried (12 to 0)

Council recessed (10:30 a.m.). Council reconvened (11:00 a.m.)

8.3 Public Space Use Bylaw – Proposed Amendment

The following delegate spoke:
Morgan Dandie

Authority to move into closed session

Moved By Mayor Guthrie

Seconded By Councillor Goller

1. That the Council of the City of Guelph now hold a meeting that is closed to the public, pursuant to Section 239(2)(f) of the Municipal Act, regarding advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, and Councillor Richardson

Carried (11 to 0)

The following item was considered:

Public Space Use Bylaw - Proposed Amendment

Closed Meeting Summary:

Chair Busuttil called the meeting to order (11:37 a.m.).

Chair Busuttil noted the following:

Public Space Use Bylaw - Proposed Amendment

Council received information from staff.

Mayor Guthrie called a Point of Order and noted that the motion had not yet been tabled and any related discussion was therefore out of order. Chair Busuttil asked for the motion to be moved and seconded.

Main Motion

Moved By Mayor Guthrie

Seconded By Councillor Goller

1. That the definition of "Sensitive Public Space" in section 3.5(1) of By-law (2024)-20990 be amended to add after the words "includes but is not limited to," the words "any Public Space that shares a property line with a school or childcare centre".

Amendment to Main Motion

Moved By Councillor Caton

Seconded By Councillor Allt

1. That the Public Space Use Bylaw – Proposed Amendment be referred to the Accessibility Advisory Committee.

Councillor Allt called a Point of Order suggesting that a line of questioning from Mayor Guthrie regarding the amendment was out of order. Chair Busuttil ruled the line of questioning out of order.

Councillor Gibson called a Point of Order suggesting that commentary being presented by Councillor Caton on the referral motion was out of order because it was in reference to the original motion. Chair Busuttil ruled the commentary on the referral in order and allowed the discussion to continue.

Voting in Favour: (5): Councillor Allt, Councillor Busuttil, Councillor Caron, Councillor Caton, and Councillor Goller

Voting Against: (6): Mayor Guthrie, Councillor Billings, Councillor Chew, Councillor Downer, Councillor Gibson, and Councillor Richardson

Defeated (5 to 6)

Main Motion

Moved By Mayor Guthrie

Seconded By Councillor Goller

1. That the definition of "Sensitive Public Space" in section 3.5(1) of By-law (2024)-20990 be amended to add after the words "includes but is not limited to," the words "any Public Space that shares a property line with a school or childcare centre".

Voting in Favour: (6): Mayor Guthrie, Councillor Billings, Councillor Chew, Councillor Downer, Councillor Gibson, and Councillor Richardson

Voting Against: (5): Councillor Allt, Councillor Busuttil, Councillor Caron, Councillor Caton, and Councillor Goller

Carried (6 to 5)

8.4 Supporting Resolution for Mayor Guthrie's Appointment to the Association of Municipalities of Ontario Board of Directors

Mayor Guthrie spoke regarding the Supporting Resolution for Mayor Guthrie's Appointment to the Association of Municipalities of Ontario Board of Directors item.

Moved By Mayor Guthrie

Seconded By Councillor Richardson

1. That Guelph City Council supports the appointment of Mayor Cam Guthrie to the position of Director, Large Urban Caucus on the Association of Municipalities of Ontario Board of Directors for the 2024-2026 term.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, and Councillor Richardson

Carried (11 to 0)

9. By-laws

Moved By Councillor Caron

Seconded By Councillor Richardson

1. That by-laws (2025)-21033, (2025)-21038 through (2025)-21041, (2025)-21052, (2025)-21067 and (2025)-21068 be approved subject to Section 284.11 (4) of the Municipal Act.

Voting in Favour: (11): Mayor Guthrie, Councillor Allt, Councillor Billings, Councillor Busuttil, Councillor Caron, Councillor Caton, Councillor Chew, Councillor Downer, Councillor Gibson, Councillor Goller, and Councillor Richardson

Carried (11 to 0)

10. Mayor's Announcements

There were no announcements.

11. Adjournment

Moved By Councillor Caton

Seconded By Councillor Richardson

1. That the meeting be adjourned (12:24 p.m.).

Carried

Chair Busuttil

Dylan McMahon - Acting City Clerk